



**State of Wisconsin  
Homeland Security Council**

TONY EVERS  
Governor

MAJ GEN PAUL E. KNAPP  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608.242.3075

**Open Session Meeting Minutes**

US Armed Forces Reserve Center (AFRC)  
6001 Manufacturers Drive,  
Room J220  
Madison, WI 53704

Tuesday, March 14, 2023  
9:00 AM – 10:05 AM

**Members Present:** Chair Maj Gen Paul Knapp (DMA), Trina Zanow (DOA), Kelly Smithback (DATCP), Chief David Erwin (Capitol Police), Meagan Wolfe (WEC), Greg Engle (WEM), Supt. Tim Carnahan (State Patrol), Chief Jeffrey Norman (Milwaukee PD), Jared Hoy (DOC).

**Members absent:** Chief Mike Steffes (Chiefs of Police), Tina Virgil (DCI), Chief Kevin Bierce (State Fire Chiefs), Sheriff Kurt Picknell (Badger Sheriffs), Commissioner Ellen Nowak (PSC), Dr. Jonathan Meiman (DHS), Shane Goss (DNR).

**Alternates present:** Chief Jim Olson (Chiefs of Police), Scott Faralli (DCI), Sheriff Mark Podoll (Badger Sheriffs), Natalie Easterday (DHS).

- 1) Call to Order/Roll Call.
  - a) The meeting was called to order at 9:00 AM.
  - b) Roll call was taken, and a quorum was present.
  
- 2) Opening Remarks.
  - a) Maj Gen Knapp welcomed members.



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3) Review and Approval of January 10, 2023, Open Session Meeting Minutes.

- a) Motion by Chief David Erwin, second by Chief Jeffrey Norman, to approve the amended minutes.
- b) Motion carried.

4) Agency Update

- a) DOA – Trina Zanow.
  - i. State and Local Cybersecurity Grant Program.
    - (1) The federal DHS established a cybersecurity grant program specifically for state, local, and territorial governments across the country.
    - (2) DOA is working in collaboration with DMA to apply for grant awards.
    - (3) A Cybersecurity Strategy and Plan are being drafted and should be completed in April 2023.
    - (4) Next year’s funding should be released in the summer (tentatively, August 2023).
  - ii. National Cybersecurity Strategy.
    - (1) Released in March 2023.
    - (2) There will likely be a lot of changes happening at the national level, and DOA is attempting to discover what that looks like at the state and local levels.
  - iii. DOA has updated its security policy and standards to align with Governor Ever’s Executive Order #184, relating to cybersecurity and prohibiting the use of certain foreign technologies.
- b) DATCP – Kelly Smithback.
  - i. DATCP is preparing for another season of highly pathogenic avian influenza.



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- c) State Capitol Police – Chief David Erwin.
  - i. The State of the Tribes address was held on March 14 at the Wisconsin State Capitol.
  - ii. Chris Litzkow was promoted to Deputy Chief of Police with the State Capitol Police.
- d) Chiefs of Police – Chief Jim Olson.
  - i. Chief Dean Smith was named the new President of the Chiefs of Police Association.
- e) DCI – Scott Faralli.
  - i. DCI employed 17 new Special Agents in February.
- f) WEC – Meagan Wolfe.
  - i. Spring Primary Election.
    - (1) WEC collaborated with WEM to monitor the weather situation on election day.
    - (2) Village of Brooklyn.
      - (a) The village was forced to relocate its polling place for the spring primary.
      - (b) The polling place stayed open an extra hour-and-a-half, until 9:30 p.m.
      - (c) The office had a contingency plan set that they successfully enacted.
  - ii. WEC is preparing for April 4, 2023, Spring Election.
- g) WEM – Greg Engle.
  - i. The Governor’s Conference on Emergency Management and Homeland Security.
    - (1) The conference was successful and had the highest attendance in years.
    - (2) Next year’s conference will be held March 13-15 in Lake Geneva.
  - ii. WEM is preparing for spring flooding and severe weather by hosting drills at the State Emergency Operation Center March 22-23.
  - iii. President’s Budget for Fiscal Year 2024.



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- (1) The President's Budget was released, which provides discretionary funding for the federal Department of Homeland Security.
  - (2) The Homeland Security Funding Advisory Work Group will be meeting four times over the next 60 days to put together a funding recommendation before the application is due on May 17.
  - (3) The application period for the Nonprofit Security Grant Program is now open to faith-based organizations and nonprofits to apply for security enhancements.
- h) GOV – Mel Barnes.
- i. Executive Order #184 relates to cybersecurity and prohibiting the use of certain foreign technologies.
  - ii. Mel Barnes has taken over as Chief Legal Counsel at the Office of the Governor.
- i) Badger Sheriffs – Sheriff Mark Podoll.
- i. The Badger State Sheriffs' Association Spring Conference was successful, although 58 of the 72 Sheriffs in Wisconsin have less than four years of experience.
- j) State Patrol – Supt. Tim Carnahan.
- i. The 69<sup>th</sup> Recruit Class has begun class, with classes emphasizing emergency transportation exercises, such as flooding scenarios.
- k) Milwaukee Police Dept. – Chief Jeffrey Norman.
- i. The Milwaukee Police Department will be welcoming a new graduating class of over 50 recruits, where major incident response training was emphasized.
- l) DOC – Jared Hoy.
- i. DOC is decommissioning its internal operations center as COVID-19 numbers have continued to decrease.



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- m) DHS – Natalie Easterday.
    - i. The federal Public Health Emergency for COVID-19 will expire on May 11, 2023, but coverage for telehealth visits for Medicare recipients is extended through 2024.
    - ii. DHS’s Long-Term Care Data Warehouse is tracking the Strategic National Stockpile numbers and has a budget request to replenish expired Personal Protective Equipment.
  - n) DMA – Maj Gen Paul Knapp.
    - i. 2023-25 Governor’s Executive Budget items.
      - (1) DMA was successful in getting funding for an aircraft that will support continued counterdrug, incident awareness, and search and rescue operations included in Governor’s Executive Budget and hopes to have it funded for the next biennium.
      - (2) The Executive Budget includes the creation of an Office of Homeland Security.
    - ii. Homeland Security Advisors Conference
      - (1) Maj Gen Knapp attended in Washington, DC.
      - (2) The Cybersecurity and Infrastructure Agency is putting a lot of effort into critical infrastructure and cybersecurity.
      - (3) Hawaii and Washington, DC have admirable targeted violence programs that Maj Gen Knapp hopes to benchmark as best practices.
- 5) Set the Date, Time, and Place of the Next Meeting.
- a) Confirmed next meeting will be May 9<sup>th</sup>, 2023, at 9:00 AM.
- 6) Wisconsin Anti-Human Trafficking Task Force Presentation by Melissa Fus and Jan



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Miyasaki.

- a) What is Wisconsin Anti-Human Trafficking Task Force (WAHTTF)?
  - i. The U.S. DOJ, Office of Justice Programs (OJP) sought to develop or support enhanced collaborative model task forces to combat human trafficking.
  - ii. The Enhanced Collaborative Model (ECM) Task Forces to Combat Human Trafficking program comprises law enforcement officials, prosecutors, victim service providers, and other stakeholders at the local, state, and federal levels.
  - iii. Statewide multidisciplinary task force.
  - iv. Eight member agencies.
    - (1) DOJ – DCI.
    - (2) FBI Human Trafficking Task Force.
    - (3) Homeland Security Investigations.
    - (4) Oneida Tribal Police Department.
    - (5) U.S. State Department – Diplomatic Security Service.
    - (6) Project Respect.
    - (7) Family Support Center.
    - (8) United Migrant Opportunity Services.
- b) Human trafficking is accomplished through recruiting, enticing, harboring, transporting, providing, obtaining, forcing, defrauding, or coercing for labor, services, or commercial sex acts.
- c) Sex trafficking of a child is accomplished through recruiting, enticing, harboring, transporting, providing, obtaining, patronizing, or soliciting commercial sex acts.
- d) DCI Human Trafficking Bureau.



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- i. Locations in Eau Claire, Wausau, Appleton, Milwaukee, and Madison.
  - ii. In 2017, the Human Trafficking Bureau was at full staff with six agents assigned.
  - iii. In 2023, new agents have been hired so the current staff levels are eight agents with one vacancy.
  - iv. Agents investigate human trafficking, child sex trafficking, and labor trafficking.
- e) Victim-Centered Approach.
- i. WI DOJ DCI and the WAHTTF utilize a victim-centered approach when investigating sex trafficking cases.
  - ii. This approach has been used nationwide; recognizing human sex trafficking as a crime with victims and centering the investigation on these survivors to charge the trafficker has shown success in many states.
  - iii. WI DOJ DCI has also shown success with charges in many state and federal human sex trafficking crimes using this approach.
  - iv. For a victim-centered approach to work effectively, working with victim service providers, social services, and child protective services from the first contact with a potential victim is a priority.
- f) Vulnerabilities.
- i. It is important to understand that while any individual can experience human trafficking, some individuals and groups may be more likely to experience human trafficking than others.
  - ii. Individual vulnerabilities involve and are not limited to:
    - (1) Socioeconomic status, race, sexual orientation.
    - (2) Mental Health (including substance use disorders) concerns.



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- (3) Unstable living situations.
  - (4) Criminal justice/juvenile justice involvement.
  - (5) Recent migration or relocation.
  - (6) Intellectual/developmental disabilities.
  - (7) Prior trauma, specifically involving sexual abuse.
- g) Specialized case management service model for survivors of sex trafficking who in addition to victimization may have complex health care needs, multiple chronic conditions, and behavioral health needs to access needed essential services.
- h) Data from previous information-gathering sessions.
- i. Background.
    - (1) WAHTTF hosted two previous virtual information-gathering sessions targeting Northern Wisconsin in January and May of 2022.
    - (2) Qualitative data received from these sessions is contributing to the community assessment to develop outreach strategies and priorities.
    - (3) A mix of law enforcement, victim service providers, and other organizations.
    - (4) Data shows all attendees had experience working with victims of human trafficking in their communities.
  - ii. Vulnerable populations identified include Black, Indigenous, and People of Color communities, lower socioeconomic status, housing insecurity, immigration status, LGBTQIA2S+ populations, and youth.
  - iii. Vulnerable industries identified include casinos, truck stops, carnivals, agricultural work, factories, food service, massage parlors, and strip clubs.
  - iv. Use of social media.





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- (1) Social media is used to recruit victims because it is now easier and faster to get into the industry.
  - (2) Gaming and dating sites are also used to recruit victims and make it easy to access youth.
  - (3) Social media allows for easier and more efficient outreach to victims and spreading awareness.
- 7) Adjourn Open Session to Go into Closed Session at 10:05 AM.
- a) Motion to go into closed session pursuant to Wis. Stat. § 19.85(d) by Chief David Erwin, second by Kelly Smithback.
  - b) Motion carried unanimously.
- 8) Reconvened in Open Session at 11:00 AM.
- a) Approval of January 10, 2023, closed session minutes.
    - i. Motion to approve by Chief David Erwin, seconded by Chief Jeffrey Norman.
    - ii. Motion carried; Maj Gen Knapp announced that closed session minutes were approved.
  - b) Motion to adjourn by Chief David Erwin, second by Chief Jeffrey Norman.
    - i. Motion carried; open session adjourned at 11:00 AM.