



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Department of Military Affairs
2400 Wright Street, Classroom 230
Madison, WI

Wednesday, February 28, 2018
10:29 AM – 10:59 AM

Members present: Chair Major General Donald Dunbar (DMA), Chief Kevin Bierce (Fire Services), David Cagigal (DOA), Chief David Erwin (Capitol Police), Patrick Hughes (DOC), Sheriff David Mahoney (Badger State Sheriff's Association), Dr. Jonathan Meiman (DHS), Brian O'Keefe (DCI), Chief Steven Riffel (Wisconsin Chiefs of Police Association), Brian Satula (WEM), Bruce Slagoski (APWA-WI), and David Woodbury (DNR).

Members absent or excused: Commissioner Mike Huebsch (PSC), Superintendent J.D. Lind (WSP), and DATCP vacancy.

Alternates present: Andrew Bohage (PSC), Lisa Broderick (DATCP Brevet), Greg Engle (WEM), Eugene Essex (COOP/COG), Teresa Hatchell (PSC Brevet), Jenniffer Price (DCI), Captain Cheryl Ravenscroft (Capitol Police), Colonel Chuck Teasdale (WSP), and Lieutenant Paul Wolfe (WSP Brevet).

Others present: Tom Evenson (Governor's Office), Randi Milsap (DMA), Beth Bizot (DMA), John Busch (USDHS IP), COL Tim Covington (WING), Danny Day (FBI), Lori Getter (DMA), Mike Hinman (DMA), Bob Kelley (USDHS), Lara Kenny (WEM), Samantha Korta (WSIC), Matthew Loppnow (TSA), Elizabeth Makowski (USAO), Mark Michie (DMA), Bill Nash (DOA/DET), Katie Reinfeldt (DMA), 1SG David Rumary (WIARNG), Laurie VanderJagt (OEC), and Tim Weller (USCG).

10:29 AM: Re-convene in open session.



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5. Announcement of open session discussion and action.

Chair Dunbar recapped the closed session, which included approving closed session minutes, agency and working group confidential intelligence reports, and a strategic briefing on intelligence and threats.

6. Review and approval of January 17, 2018 open session meeting minutes.

A motion was made by Chief David Erwin and seconded by Patrick Hughes to approve the open session meeting minutes, as presented. **Motion carried.**

7. First Responder and agency reports.

- WSP (Colonel Chuck Teasdale): As an update on Fentanyl, we had a deployment of Narcan this past Monday. A State Trooper assisted with an arrest and two deputies were exposed to Fentanyl. The availability of Narcan provided for a better outcome than it could have been. The Fentanyl threat continues.
- Capital Police (Captain Cheryl Ravenscroft): 1) The K-9 vapor wake team is back and has been re-certified. Yachi is available to our law enforcement partners in the state. 2) We are preparing for several large planned events that are coming up in March. On March 14, 2018, there is a 'Save our Students' event. We continue to work cooperatively with the Madison Police Department and UW–Madison Police. We are monitoring a March 24' 2018 'March for Our Lives' event in support of gun control. It will be starting at Bascom Hall and ending at the State Capitol building. Legal permits have been granted for these events.
- DHS (Dr. Jonathan Meiman): 1) In January, Governor Walker issued Executive Order #273 regarding implementation of the recommendations of the Governor's Task Force on Opioid abuse. We are working with DOJ to develop training and best practices involving law enforcement and medical first responder encounters with Fentanyl and opioid intoxication incidents. On March 20, 2018, we will be meeting with DOJ. 2) The influenza season is reaching its peak. There has been the same level of hospitalizations as the 2014/2015 flu season. Fortunately, there have been no pediatric deaths in WI and there is no shortage of vaccine. We should be seeing a decrease in terms of new cases, but this won't happen



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overnight. 3) The shortage of IV fluid and supplies continues to be a widespread issue. It is getting better; Puerto Rico is slowly getting back on track.

- DNR (David Woodbury): 1) We conducted our Spring Preparedness meeting on February 26, 2018. 2) On March 6, 2018 I will be going before DNR leadership to brief on the multi-agency coordination initiative. Later this week, I will be meeting with the operations management team on how to implement this policy. We will be ready to go with related training by April 15, 2018.
- WEM (Brian Satula): 1) We had the SIMCOM exercise earlier this month. The After Action Report will be completed by the end of the week. The only negative comments we received was that it was cold. However, scheduling the exercise in February was cold weather by design. 2) The Governor's Conference on Homeland Security and Emergency Management will be held March 7-8, 2018 in Appleton. March 6th will be a training day. The theme this year is Recovery. Tickets are going fast. 3) The Dark Sky exercise is scheduled for May 15-17, 2018 and will exercise extended power outages. We are expecting 1000 participants.
 - Chair Dunbar: Dark Sky and GridEx are very important exercises. Congratulations on the SIMCOM exercise. It was a good test; the cold weather was a good test. Getting some of that equipment set up in the cold ground can complicate things. Good job.
- DCI (Brian O'Keefe): 1) There has been an increase in the requests for active shooter training at schools. 2) We are evaluating officer-involved shootings. A recent survey revealed seven shootings within the time period of December 7, 2017 to January 13, 2018. It is believed that methamphetamines continue to contribute to these numbers. Twenty percent of those killed in officer-involved shootings had meth on board. Methamphetamine addles the brain and makes an individual more aggressive and violent.
- DATCP (Lisa Broderick): Nothing to report.
- DOA (David Cagigal): Nothing to report.



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- Wisconsin Chiefs of Police Association (Chief Steven Riffel): 1) The WCPA Training Conference was held February 11-14, 2018. A new president was sworn in; Chief Peter Nimmer from Shorewood. He has confirmed that I will be staying on as the Council member for the WCPA. A rapid response team is made up of law enforcement members but we also want to include fire services into the team. Chief Nimmer will assist with that initiative. 2) For your awareness, Sheboygan County has a self-declared journalist with an active social media site that shows up at incidents and fire scenes taking lots of pictures. These are pictures that we would not make public (e.g. graphic pictures from accident scenes) but he posts them to his website. He posted a fake threat to a Sheboygan school that spread like wildfire. This can cause widespread panic. We went on radio with accurate information but the damage was done. Just be aware.
 - Chair Dunbar: Interesting, freedom of speech issues can be difficult.
 - Wisconsin Chiefs of Police Association (Chief Steven Riffel): This individual shows up at crime scenes. He looks like a cop and even wears a badge. He does not cross the crime scene line but he does take graphic pictures.
 - WEM (Lori Getter): Facebook and Twitter can ban him for posting these pictures.
- Badger State Sheriffs Association (Sheriff David Mahoney): The next Badger State Sheriffs Association Conference will be May 21-24, 2018. A communications forum is planned. Each sheriff's department is asked to participate and to bring an additional member of the department. We are also encouraging each sheriff's department to include their 9-1-1 communications director. Police chiefs and fire chiefs are welcome to attend.
- Public Service Commission (Teresa Hatchell): Nothing to report.
- Fire Services (Chief Kevin Bierce): Nothing to report.
- DOC (Patrick Hughes): Nothing to report



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- APWA-WI (Bruce Slagoski): Recent snow and rain have brought flooding and have been rough on the roads in our area. Janesville has had more flooding in homes than in Beloit. Our resources are getting pretty scarce. Beloit does have a fixed site for filling sandbags and that information is going out to the communities. With another impending storm being predicted, people are gearing up for more flooding. Illinois is also struggling and their resources are maxed out. We have our dams fully open. Illinois is having problems with their dams.

8. Working Group reports.

- Joint Services Working Group (Mark Michie): Nothing to report
- CI/KR Working Group (Greg Engle): The National CI/KR data call guidance was released on February 26, 2018. This data call provides states the opportunity to validate the level 1 and level 2 CI/KR lists. Submissions are due April 27, 2018. We have a meeting scheduled for later today with our USDHS representative and other stakeholders to begin the process of validating this information.
- Wisconsin Cyber Strategic and Planning Working Group (David Cagigal): The 2018 Wisconsin Governor's Cybersecurity Summit will be held on Monday, September 10, 2018 on the University of Wisconsin - Madison campus at Gordon Commons. We are still seeking speakers for the event, so please let me know if you have any recommendations. I will turn this over to Bill Nash.
 - DOA/DET (Bill Nash): The spring 2018 Wisconsin Cyber Response Teams (CRT) / Wisconsin National Guard - Defensive Cyber Operation Element (DCO-E) exercises are planned as follows: 1) March 20-23, 2018: Range Week in Madison. This will be an individual team exercise using a municipality cyber event scenario and venue being built by DCO-E team members. This will be a two-day event for each CRT team to run through the range as a team on day one and support the range on day two. The goal is conducting CRT incident response activities as a collective team. 2) May 8-10, 2018: Dark Sky exercise in the City of Cudahy. CRT participation in Dark Sky will include building on the municipality scenario and lessons learned from the March



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exercise. May 8th will be used for a network setup for this two-day event, which will test the operational plan and have members from other teams work together to conduct incident response.

- Comprehensive Response Working Group (Brian Satula): 1) We met on February 8, 2018. We reviewed a new initiative to increase coordination through a multi-agency coordination element. We have finalized the concept of operations and will begin training. 2) Our working group has been working on critical information report guidelines in WebEOC. This will identify what state resources are available. 3) We are also developing a new damage assessment tool that will be coordinated with WebEOC. 4) Lastly, we have drafted an EMAC manual for the state.
- Information Sharing Working Group (Brian O'Keefe): Nothing to report
- Opioid and Fentanyl Working Group (Todd Nehls): At the request of Maj Gen Dunbar, I put together an Opioid and Fentanyl working group comprised of stakeholders from the various state agencies such as DOJ, DCI, DHS, DMA, WEM, Badger State Sheriffs Association (BSSA) and WI Chief of Police Association (WCPA). The intent of the working group was to engage into discussions regarding the current preparedness and education of our first responders in regards to opioids and Fentanyl as well as the potential dangers to exposure. Both the BSSA and WCPA representatives gauged their level of preparedness at a 5 or 6 on a scale of 1-10. The consensus of the group is that the state has not ignored this issue and that several initiatives have already been put into motion. Examples include the expansion of hazmat trained staff at DCI, fielding of hazmat protection equipment to the State's ALERT Teams, and educational materials published for the first responder community, specifically the 'best practice' document created by DHS. I would also note a recent front page article in the Milwaukee Journal Sentinel regarding State Troopers and the training they receive to provide Narcan to their K9 partners in the event of an exposure. Another example was at the recent WAMHR Conference where Dr. Christina Bachster, a nationally recognized expert in Fentanyl, presented three iterations of her program regarding the dangers and handling of Fentanyl to our hazmat community. The working group also made recommendations regarding a way ahead. Suggestions include working with BSSA, WCPA, and DOJ's Training and Standards Bureau to pursue more education at conferences, add educational



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information on WILENET as well as the WSIC Bulletin, and integrate the topic into the law enforcement recruit classes. Open issues included which private companies can assist in cleanup of these hazards and who is the designee to approve the habitation of homes after it is exposed to Fentanyl. As far as cleanup, Veolia Environmental is a national company with a large footprint in Wisconsin. However, last Friday they sold their Hazmat Division which would have this capability. At this time, Veolia Environmental relies on subcontractors.

- Drone Working Group (Mike Hinman): This working group first met on December 14, 2017. The objective of this working group is to protect CI/KR from drone interference. We have been reviewing current Wisconsin statutes related to drone use as well as pending drone legislation to include AB 855 and SB 701. The goal here is to develop legislation for the use of drones for emergency management purposes. We do not want that legislation to interfere with current state law on drone use. Randi Milsap has drafted notional legislation that is not yet available for release. If there are any questions for information regarding this draft, please contact her.
 - Chair Dunbar: Thank you for that report. This is new territory for us.

9. Other business

- Bob Kelley: One more thing, WSIC and STAC have published Bulletin utilizing information from an FBI executive analytic report on Active Shooter best practices.

10. Set date, time, and place of next meeting.

- Chair Dunbar: The next meeting will be held on Wednesday, March 14, 2018 from 9:00AM to 11:00 AM at the Department of Military Affairs.

11. Adjournment

A motion was made by Brian Satula and seconded by Patrick Hughes to adjourn the meeting.
Motion carried.

Meeting adjourned at 10:59AM.