



**State of Wisconsin  
Homeland Security Council**

JIM DOYLE  
Governor

BRIG GEN (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608.242.3075

**Open Session Meeting Minutes**

Wisconsin Department of Military Affairs  
Classroom 230

Wednesday, October 20, 2010  
10:13 AM – 11:08 AM

**Members present:** Chair Brigadier General Donald Dunbar (DMA), David Collins (WSP), David Steingraber (OJA), Chief Charles Tubbs (Capitol Police), and Ed Wall (DCI).

**Members absent or excused:** Oskar Anderson (DOA), Chief Edward Flynn (Chiefs of Police), Mike Hinman (WEM), Sheriff David Mahoney (Badger Sheriffs Association), Chief Brian Satula (Fire Services), DATCP vacancy, DHS vacancy, and DNR vacancy.

**Alternates present:** Diane Christen (DHS), Bill Engfer (DNR Brevet Alternate), Diane Kleiboer (WEM Brevet Alternate), Chief Greg Leck (Chiefs of Police), David Matthews (DCI), David Pabst (WSP), Larry Reed (WEM), Mark Wahl (DOA), and David Woodbury (DNR).

**Others present:** Susan Crawford (GOV), Randi Milsap (DMA), Lynn Rasmussen (DMA), Brian Fox (DMA), Daniel Payette (DMA), Kelly Bradley (DMA), Lori Getter (WEM), Larry Olson (DMA), BG Scott Legwold (DMA), Lt Col David May (DMA), MAJ Joseph Adamson (DMA), Capt Jason Crabb (DMA), Ed Gleason (USDHS), Brian Haraway (USPIS), Lisa Heitman (USAO), Bob Kelley (USDHS), Elizabeth Makowski (USAO), COL Mark Michie (DMA), Ed Rooney (DHS/TSA), Jason Smith (MPD), Eric Thomas (MPD), Bridgette Walsh (USDHS), and Paul Wolfe (WSP).

**10:13 AM: Convene in open session.**

After convening in open session, the council took a short break.

**10:20 AM: Re-convene in open session.**



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### 6. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency intelligence reports, a briefing on Cyber Security from USDHS's Bridgette Walsh, a strategic briefing by USDHS's Bob Kelley, and a strategic discussion on the Wisconsin Homeland Security Council.

### 7. Review and approval of the July 21, 2010, and September 22, 2010, open session meeting minutes.

- WSP (David Collins): In the July 21, 2010 open session meeting minutes, page 3 under the WSP report, "Regional directors" should be amended to "Regional WISDOT Highway Directors".

A motion was made by David Woodbury and seconded by Ed Wall to approve the amended July 21, 2010, and September 22, 2010, open session meeting minutes. **Motion carried.**

### 8. First responder and agency reports.

- WSP (David Collins): 1) Wisconsin DOT has a new director of traffic operations - John Corbin. His main area will be infrastructure security. He and his staff will be a key resource for any improvements in CIKR. 2) We have had a lot of recent VIP visits. Multiple agencies came together to provide well-performed VIP details. I want to open it up to Sergeant Paul Wolfe; he was involved in the recent Food and Agricultural Safety Symposium.
  - WSP (Paul Wolfe): I attended the Kansas/Oklahoma exercise last year on behalf of the Wisconsin National Guard. I gained a lot there and also applied it to Highway Patrol operations. I shared that information at the Symposium during the movement control panel discussion. It was a good opportunity.
  - WSP (David Collins): The cyber security presentations have a connection with that. We have a small role and so many hats to wear, but in reality we have to do this. You would be amazed at the statistics on what's on our highway system. Every state agency involved in highway enforcement is vital to the operational reaction to a problem. It can't just be users at State Patrol. We have to work with DET. Paul wears a National Guard hat and a State Patrol hat in Wisconsin and



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nationally.

- Capitol Police (Charles Tubbs): Halloween Freakfest planning is well underway. The last few years things have been better on State Street. A lot of preparation and planning by the Madison Police Department and other agencies has made this a pretty safe event. Things are progressing well.
  - Chair Dunbar: Halloween is on Sunday this year?
  - Capitol Police (Charles Tubbs): The 30<sup>th</sup> of October is a Saturday and is going to be the big event.
- DHS (Diane Christen): There have been recent staff changes at our Department. Dr. Foldy will no longer be serving on the Council as he took a position at CDC. Dr. Henry Anderson will be replacing him. Lisa Pentony has been promoted to my old job. I also received a promotion. I am now the Bureau Director for Communicable Disease and Emergency Response. Funding has been extended out until August 2011 specifically for activities related to H1N1. However, standard funding could be cut by 27 percent depending on the presidential budget; this will have an impact on staffing. Seasonal influenza activity is fairly low and we encourage immunizations. The current vaccine is a good match for what's out there.
- DNR (David Woodbury): 1) I recently set up a meeting with nine liquid pipeline operators in Wisconsin to go over response and contingency plans and the sharing of maps. In conjunction with that, Greg Engle had an infrastructure meeting last week with Ed Gleason with a focus on pipeline safety issues. Unfortunately, I couldn't attend.
  - OJA (David Steingraber): Yes, we are discussing them.
- DNR (David Woodbury): 2) Our Incident Management Team was active for 3 days and was very successful with dealing with the immediacy of the Portage levy event. 3) On November 16-18, 2010 there will be a Joint Regional Response meeting that affects 16 states and will be co-chaired by EPA. It will deal with pipelines, spills, ESF issues, and



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aerial monitoring projects that are available. There will be a demonstration in St. Louis, MO for aerial monitoring projects. Larry Reed will be representing WEM at these meetings. 4) We have had recent discussions with DOJ and State Patrol on sharing resources and exchanging or sharing personnel. 5) At the last inter-agency working group meeting, we had a demonstration of the interactive electronic ICS for responders to electronically manage an incident. We got a favorable response. We are willing to distribute this program to first responders and share with other state agencies. We will be doing a demonstration tomorrow at the All-Hands meeting.

- Chair Dunbar: Have you shared that with the Wisconsin National Guard?
- DNR (David Woodbury): The National Guard has sat in at the meetings and has the program on several laptop computers. General Legwold and Major May were there. We have had a favorable response and will share with everybody.
- WEM (Diane Kleiboer): 1) The Nuclear Regulatory Commission (NRC) issued a proposed rule change for 10 CFR 73. It basically covers licensees who possess and transport spent nuclear fuel. The comment period is open until January 11, 2011. The rule has not been changed since 1980. The NRC issued orders after 9/11 to strengthen the security of transporting nuclear fuel. These proposed rules incorporate the orders that NRC put into effect after 9/11. There will be a meeting of state governments in December 2010 in Milwaukee and the rule will be discussed there. Paul Schmidt from the Department of Health will attend. WEM is interested in attending also.
  - Chair Dunbar: Regarding the comment period on the rule change, is there anything the State of Wisconsin needs to be concerned about with regard to the proposed changes?
  - WEM (Diane Kleiboer): We have experts reviewing it right now. It's quite extensive. Essentially it has to do with strengthening the requirement for planning, typing, communications, and doing background checks on licensees. It essentially takes a look at putting more definition into some portions of the rule.



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They are all good changes and our rules would be supporting the changes.

- DNR (David Woodbury): In the past, we were extensively involved in route selection. Is it sections 172-177 or is it just the security portion?
- WEM (Diane Kleiboer): It is 10 CFR part 73. The obvious risk is that this may present potential sabotage, diversion, and terrorism acts associated with the transport of these materials.
- DMA (Joseph Adamson): Is Wisconsin seeing proportionally more spent nuclear fuel traffic through the state because it is less costly to transport through our state and what risks does it incur with it?
- Chair Dunbar: Does anyone want to comment on the background between us and other states?
- WSP (David Collins): That is one of the issues. It is more profitable to transport this through Wisconsin because there are no associated fees. The surrounding states have costs to transport these materials through their road systems.
- WSP (David Pabst): Iowa has particularly high costs associated with transporting these materials through their state.
- WEM (Diane Kleiboer): Our staff has done research and the fees in adjoining states are nominal. Illinois is \$4000 dollars per shipment.
- DNR (David Woodbury): Above ground storage is away from reactor storage. It does make sense to use Wisconsin especially with rail. There have been studies and these shipments will only increase because there is no disposal option. It will be temporarily stored somewhere, either at the reactor, or stored above ground. It will increase. Any time there is an increase in shipments then risk also increases. It's a hazmat but a different type of hazmat. People have been talking about this



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for a long time.

- Chair Dunbar: Maybe we could ask the inter-agency working group to take a look at it. We can see if there is any advice we could give the legislature in terms of changing those rules. I don't have those answers, but that group would be the right experts to take a look at it.
- DMA (Randi Milsap): Prior to working for the state, I had a practice in interstate commerce commission law and served as in-house counsel to transporters of hazardous materials. Given the high cost of gas and other associated costs, these transporters are not making a lot of money and they will incur extra miles in Wisconsin just to avoid these shipment fees. The bottom line is dollars and profits. The transporters are aware that Wisconsin does not charge a fee. We are one of the few states that do not regulate this type of hazardous transportation.
- DNR (David Woodbury): Out of a 210 mile route, at least 75 percent is within 100 feet of the Mississippi River. That is an increased risk.
- WEM (Diane Kleiboer): As part of the tasking for the inter-agency working group would you like to see one set of comments for the state as a whole?
- Chair Dunbar: Yes, I think that would be right as long as there aren't relevant differences where having a minority opinion might better inform the Council.
- WEM (Diane Kleiboer): 2) I want to update the council on the disaster declarations for Milwaukee, Grant, and Calumet counties for the severe weather in July 2010. At this point, there are 29,000 applicants approved for \$39 million dollars in assistance. The Small Business Administration issued \$2.7 million dollars in disaster loans. In terms of infrastructure, FEMA projects \$20 million dollars in costs that we will reimburse locals for as a result of the disaster. In August 2010, there was another set of storms. The preliminary damage assessment from FEMA indicated that we did not reach the thresholds for federal disaster assistance so we didn't move forward. The September



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2010 torrential rains in the west central counties of Wisconsin caused a lot of infrastructure damage. With FEMA's preliminary damage assessment, the Governor requested federal disaster assistance for 10 counties. That request is still pending. In the interim, the Governor requested a Small Business Administration disaster declaration for St. Croix County for damages incurred in August 2010. For disasters that do not qualify for federal assistance, the recourse is the Wisconsin disaster fund. That fund is going to be depleted. Hopefully somebody will put more money into it.

- Chair Dunbar: Thank you. Great briefing. I again want to complement WEM. The folks at WEM do double duty during an emergency. The work piles up at WEM, as you work new disasters. I don't know how you do it. It's wonderful and I appreciate the leadership.
- OJA (David Steingraber): The ongoing interoperability communication funds are going to locals to buy radios compatible with WISCOM. There are a variety of websites out there. As of November 1, 2010 due to the cooperative efforts with WEM, VOAD, Red Cross, and the Citizen Corps Council all will be consolidated in a single website called Prepare Wisconsin. It will be one central location for preparedness information.
- DCI (Ed Wall): 1) We are moving forward with the regional SWAT team initiative. DOJ will be the agency providing state indemnification and liability coverage to these teams. It will be a challenge getting everybody lined up. It will be quite a task, but we will be devoted to it. We will need legislation and will work with Randi Milsap on that. 2) At the Fusion Center, we put on two new analysts and an analyst supervisor. The work was too much for one person. DCI assets along with state agency partners are up to 26 persons. We are making great strides.
- DOA (Mark Wahl): We have been working with Kent MacLaughlin at WEM and the Capitol Police to get VHF radios that can be monitored in the Capitol. We tested them last week and they work perfectly. They are a low-tech radio network available for emergency communications if more advanced systems go down so we would still have a



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backup. We are working with the J6 and Captain Crabb to have the JOC at a 24/7 capability. The radios are very basic communications.

- Chair Dunbar: This is a classic example of lessons learned from the cyber exercise. It is important to have redundancy in communication.
- Chiefs of Police (Chief Greg Leck): On November 2, 2010, the Wisconsin Chiefs of Police Association will hold a quarterly board meeting in Rothschild. If any council members want to present, send me an email and I'll get you on the agenda. There will also be an annual midwinter meeting from January 30 to February 2, 2011 at the Kalahari Resort in Wisconsin Dells. .

### **10:40 am. Dave Collins departed.**

- Chair Dunbar: I was fortunate to be selected to be a member of the FEMA Preparedness Task Force. We put together a team of folks from across the country who met and worked on a report for Congress. That report is out now. It was developed along the lines of planning, measurement, and grant funding. We looked at where we are, where are we trying to get to, and who should do what? If you have some time the executive summary is a quick read for what we advocated. We'll see what Congress wants to do. The National Advisory Council was created after Hurricane Katrina. The Task Force recommends Congress redefine that organization to be more of a bottom-up policy advisory group to get more local and state input to policy. I was also recently named Vice Chair of the NAC.
- Badger Sheriffs: No representative present.
- DATCP: No representative present.
- Fire Services: No representative present.

### **10:50 am. Lori Getter departed.**





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9. Presentation by Brian Haraway of USPS on the Postal Inspection Service with a focus on emergency preparedness.

Brief by Brian Haraway from USPIS. See Attachment #1, 10/20/2010 HLS Open Session Meeting.

- Chair Dunbar: We have one presentation for open session. From the US Postal Inspection Service, Mr. Brian Haraway.
  - USPIS (Brian Haraway): I want to provide an overview of my agency and its areas related to homeland security. The United States Postal Inspection Service is one of the least known federal agencies. We are the law enforcement branch of the US Postal Service. We enforce laws involving mail, keeping the mail system safe, and ensuring public trust in the mail. We are responsible for 596,000 employees and 36,400 facilities. Nationwide we have 1400 postal inspectors, 600 postal police officers, and 500 professional staff. Our investigative programs can be broken down into three areas – criminal investigations, dangerous mail, and security and crime protection. The criminal investigations area includes mail theft, identify theft, robberies, burglaries, money laundering, and revenue protection. The dangerous mail area deals with issues like drugs, child pornography, or mail bombs. In the past year, we have responded to 1400 incidents of suspicious items through the mail. We have trained a lot of employees to call us before they call the local authorities. We have postal inspectors who are trained to field test these suspicious substances. Since 2001, the postal service has implemented biological detection systems (BDS). There are 8 plants in Wisconsin have BDS. We have not had any false positives from these systems. Despite plenty of threats involving powders, nothing has tested positive. In addition to BDS, we have inspectors trained in HAZWOPER and have outfitted specialized vehicles to carry equipment. We are also available 24/7. Most of the work done in the postal service is done during night hours. That is



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most likely when inspectors will get a call about a suspicious powder leaking out of a package. Besides that we have become a part of the postal and shipping sector which is part of CIKR. At our plants we have done numerous drill. In Wisconsin we have had a lot of exercises, especially with the 54<sup>th</sup> Civil Support Team. We are ahead of the curve. This Saturday at the Milwaukee plant we are having a drill. Once or twice a year we have drills so employees know what to do. We have had a positive response from employees so we will continue to conduct these drills. We also have a community readiness initiative. Postal carriers will carry life saving drugs. This has been done in six cities. We are trying to be proactive in potential threats, drugs, money laundering, and mail bombs. We've been quite busy with that. We also do facility security for postal service sites. We have good inspectors for facility security, cyber security, and personnel security. There have been attempts, but nothing has infiltrated our computer infrastructure. We have communications capabilities so we can talk state to state, as necessary. We have two bases in Washington D.C. as well. Our Wisconsin resources are thirteen inspectors and one investigative analyst that cover most of the state including the Upper Peninsula of Michigan. We have two multi-functional teams. I am the team leader for one of them. We have nine inspectors in Milwaukee, two in Madison, and two in Green Bay.

- Chair Dunbar: What's a HAZWOPER?
- USPIS (Brian Haraway): A person trained as a Hazardous Waste Operations and Emergency Response Specialist. We provide mail screening for major events such as the Olympics and the Democratic and Republican conventions. We also have forensic laboratory services. I would also like to share what inspectors can provide for other organizations. Mail carriers know more about you than you realize. They are a great source of information. We provide mail covers that keep outside of law enforcement and security. We can actually provide information from mail based on criminal investigations or national security issues. We are also very busy in narcotics investigations. People don't realize how often drugs are sent in the mail. Unfortunately we are also quite busy with child



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pornography investigations. Lastly, for the private sector, we provide security protocols on how to look for suspicious parcels and how to protect from being compromised. There are a lot of other services in that area and a lot of public service programs. If you have other questions feel free to give me a call.

- Chair Dunbar: Brian, I want to thank you. I also have a coin to present to you on behalf of the Council.

10. Other business.

- Chair Dunbar: Before we adjourn, is there anything else?
  - USDHS (Bridgette Walsh): Happy National Cyber Security Awareness Month this October.

11. Set date, time, and place of next meeting.

The next meeting will not be on November 17, 2010. The meeting will be held on November 10. Please note this in your calendars.

12. Adjournment.

A motion was made by Diane Christen and seconded by David Woodbury to adjourn the meeting. **Motion carried.**

**Meeting adjourned at 11:08 AM.**