



**State of Wisconsin  
Homeland Security Council**

SCOTT WALKER  
Governor

MAJ GEN DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

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**AMENDED Open Session Meeting Minutes**

Wisconsin Department of Military Affairs  
2400 Wright Street, Classroom 230  
Madison, WI

Wednesday, February 20, 2013  
10: 12 AM – 11:07 AM

**Members present:** Chair Major General Donald Dunbar (DMA), Dr. Henry Anderson (DHS), Susan Buroker (DATCP), David Cagigal (DOA), Chief David Erwin (Capitol Police), Supt. Stephen Fitzgerald (WSP), John Murray (OJA), Brian Satula (WEM), and David Woodbury (DNR).

**Members absent or excused:** Chief Edward Flynn (Police Chiefs Association), Chief Bradley Liggett (Fire Services), Sheriff David Mahoney (Badger Sheriffs Association), and Dave Matthews (DCI).

**Alternates present:** Diane Christen (DHS), Lara Kenny (OJA), Todd Kuschel (Capitol Police), Chief Greg Leck (Police Chiefs Association), Pat O'Connor (WEM), Mark Wahl (DOA), Lieutenant Paul Wolfe (WSP), and Jody Wormet.

**Others present:** Randi Milsap (DMA), Katie Reinfeldt (DMA), Capt. Michelle Baer (DMA), Supervisory Special Agent Lance Barnes (FBI), LTC Alex Christianson (DMA), Chris DeRemer (WSIC), Greg Engle (WEM), Lori Getter (WEM), Robert Kelley (USDHS), Brigadier General Scott Legwold (DMA), John McCoy (DMA), Dallas Neville (US Marshal), and Ed Rooney (TSA).

**10:12 AM: Convene in open session.**

After convening in open session, the Council took a short break.

**10:22 AM: Re-convene in open session.**



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8. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency and working group confidential intelligence reports, approving the January 15, 2013 closed session minutes, a strategic briefing by the WI Department of Administration, Division of Enterprise Technology, on international travel considerations, a strategic briefing and discussion on the U.S. Dept. of Homeland Security's Fusion Center Report for Wisconsin's primary fusion center – the WSIC, a strategic briefing by the FBI on the recent eGuardian enhancement, and a strategic discussion on intelligence and threats.

9. Review and approval of January 15, 2013 open session meeting minutes.

A motion was made by Chief David Erwin and seconded by Susan Buroker to approve the January 15, 2013 open session meeting minutes. **Motion carried.**

10. First responder and agency reports.

- WSP (Supt, Stephen Fitzgerald): Nothing to report.
- Capitol Police (Chief David Erwin): 1) Capitol Police continues to offer Safety in the Workplace – Active Shooter Training. The focus of the training is “Run. Hide. Fight.” We are offering this training to any state agency. I am personally doing some of this training. 2) The Capitol Police has also changed its former Complaint Line to a Notification/Advisory Line. This will provide information on critical incidents as well as general information. For example, if a state building is shutdown or something is going on, the general information will be on that telephone line. This is another place for the media and public to go for information. The phone number is 608-267-3769.
- DHS (Dr. Henry Anderson): Good news. Over the course of the last six weeks, the flu is now at the low range across the country. It was an active flu season but it is now winding down.



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- DNR (David Woodbury): 1) We will be updating the Council on the IMT Type II proposal later in the meeting. 2) Training for the IMT group is scheduled for April 15, 2013 but that may be subject to sequester.
- WEM (Brian Satula): 1) Everyone is invited to attend the upcoming Governor's Conference on Homeland Security and Emergency Management to be held March 7-8, 2013 at Chula Vista in Wisconsin Dells. There will be a lot of great topics including a panel discussion on the Sikh Temple shooting, private/public partnerships, cyber-security, credentialing, and the STEP Program. A training day will be held March 6, 2013. Registration information is available at <http://emergencymanagement.wi.gov>.
- OJA: We are watching the impending sequester to see what impact it may have on all of our grants. I will turn the briefing over to Lara Kenny to discuss the National Public Safety Broadband grants.
  - OJA (Lara Kenny): On February 6, 2013, guidance was issued on the broadband planning grants. Applications are due March 19, 2013. The grant is for \$2.3 million and has a 20% match. Tony Peterson's broadband working group is reaching out to interested parties.
- DCI (Jody Wormet): Nothing to report.
- DATCP (Susan Buroker): 1) We are in the process of recruiting a Chief State Veterinarian. If you know anyone who may be interested, please pass on this information. 2) Thanks to Chief David Erwin of the Capitol Police for the excellent active shooter training at our agency. This training was very valuable.
- DOA (David Cagigal): See Attachment #1, 02/20/2013 HLS Open Session Meeting. As many of you may be aware, the City of Madison's website was recently hacked. Were any of your state agencies involved with this matter? I understand that the City of Madison tried to assess the situation internally. Recently, the South Carolina Department of Revenue was hacked and 400 thousand social security numbers were stolen. Nine hundred employees at the Wisconsin Department of Revenue had just participated in



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training emphasizing cyber vulnerabilities. However, about four hundred of those employees were prey to the recent test. The human piece clearly needs to be addressed. There are many other news stories lately regarding businesses or governments being hacked including the Emergency Alert System at a Montana TV station with a “voice over” to the public announcing the walking dead and a zombie attack. Apparently, the station’s password had not been changed since the system was installed. Why is this important? DOA Secretary Huebsch is committed to improving the information security posture of the State. We have participated or conducted three separate and independent reviews and surveys of our cyber security architecture. We are not in a good place but we are not in a bad place. We need to move to a better place with a risk assessment, a strategic plan, and a shared responsibility through engagement and awareness. To move forward, we have a multi-year roadmap that will require resources and commitment. Enterprise cyber-security defenses must be strengthened as emphasized by President Obama’s recent Cyber Security Executive Order as well as the Deloitte/NASCIO Survey of State Chief Information Officers, and the State of Wisconsin’s Gartner Assessment. This cyber-security risk assessment identifies that Risk = Threat x Vulnerability x Cost. Threats are increasing in multiple forms, to include social messages, business and personal crimes, global espionage, and cyber warfare. Vulnerabilities must be reduced. Data on Wisconsin citizens is maintained by many of our state agencies. There are also specialized departmental applications and websites. Further, not the State’s entire information technology infrastructure is in the State Data Center. There are many open doors on websites with multiple control points. Costs are also underestimated or not reported. The State has areas of strength and areas that need work. There have been ebbs and flows. We will now stay visible. We are in the process of recruiting a Chief Information Security Officer at DET. We are also preparing cyber security training that will include a series of four training videos. All Cabinet members will take this training. We will also roll out this training to all state employees. Department of Administration DET staff will complete this training by the end of this month. Additionally, there will be internal penetration testing and exercises to evaluate the configuration of public facing applications. Our intent is to develop a state baseline risk assessment and a comprehensive long-term cyber-security strategic plan with a roadmap for the future.

- Chiefs of Police Association (Chief Leck): Do you plan to share this information with local governments?



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- DOA (David Cagigal): If requested, we will be happy to share.
- Chiefs of Police Association (Chief Leck): We learned a lot of lessons when the WI Chiefs of Police website was hacked.
- Chair Dunbar: We need to see what capabilities exist and what help may be available in an emergency. We will also back channel this to the sheriffs and fire chiefs in the state.
- Chiefs of Police Association (Chief Leck): The Chiefs of Police Association is promoting legislation to allow police officers to have state-wide law enforcement authority. We have a couple of legislators interested in sponsoring this initiative. This will help further homeland security goals. If something happens locally, the police officers can legally take law enforcement action. There may be push back from some sheriffs but this would be for all law enforcement.
- Badger Sheriffs Association: No representative present.
- Fire Services: No representative present.
- Chair Dunbar: 1) As an update from the Governor's Homeland Security Advisory Council, there will be a new analysis center hosted at the MS-ISAC that will be operational in four months. This analysis center will be linked to each state's primary fusion center. This will allow top secret information to be adjusted to the secret level and then sent out to each state's primary fusion center and from the fusion center to the state's Homeland Security Advisor, Chief Information Officer and Chief Information Security Officer. 2) Current information indicates that the federal fiscal sequestration will probably happen. Sixty billion dollars will be cut for all of federal fiscal year 2013 which is almost half over. That is essentially twice the amount of dollars cut for the second half of the federal fiscal year. There will be no impact on the uniformed troops and the war but it will impact federal civilian employees. There are 800 thousand federal civilian employees at the Department of Defense and dual status technicians may be affected.



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They are anticipating furloughs of up to 22 days between now and the end of the federal fiscal year in September. The Secretary of Defense and the States' Adjutants General are articulating the impact that this may have from a strategic level on homeland defense and readiness. I note that the Wisconsin National Guard is still be able to respond to state emergencies in state active duty status as that is funded by the state under a sum sufficient by rule of law. We have not heard the end of this yet. We also have no idea how federal grants will be affected by the sequester.

**11. Working Group Reports.**

- Joint Services Working Group (Brigadier General Legwold): COL Julie Gerety is the new Director of J3. The Patriot Exercise will be held July 12-18, 2013.
- CI/KR Working Group (Greg Engle): 1) The TSA infrastructure assessment group led by Tim Weller and Chris Marks prepared a brief survey focusing on gathering information for infrastructure assessments. A kick-off meeting was held and there were discussions on the use of the Homeland Security Information Network (HSIN) Wisconsin website for information sharing. 2) The national critical infrastructure data call for fiscal year 2014 will go out next week. The submission deadline is May 3, 2013.
- Cyber-Security Working Group (David Cagigal): There have been recent activities of social media spoofing. One member of the Cyber Working Group received a LinkedIn connection request from Gen. Carter Ham of the US Army Africa Command. It was quickly discovered to be a false LinkedIn account. This points out how effectively social networking can be used for nefarious purposes. Digital people are being created. You need to be cautious unless you know this person face-to-face.
  - Chair Dunbar: Fictional people are being created by downloading pictures off the web and by stealing a person's "street cred". Law enforcement and leaders are just as vulnerable.
- Inter-Agency Working Group (Pat O'Connor): 1) The December 2012 Blizzard After Action Report should be completed by March 3, 2013. 2) The North Central River



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Forecast Center will hold a webinar later this week. The Wisconsin rivers are not in any danger for major or moderate flooding from snow melt this spring. 3) The Wisconsin National Guard has extended an invitation for state agencies to participate in the Patriot Exercise in July 2013. The State Emergency Operations Center will be open during daytime hours for training and participation in this event. 4) The IMT Type II proposal was discussed at the last Inter-Agency Working Group meeting. I will defer discussion on that to David Woodbury under the Council's agenda item 12.

- Information Sharing Working Group (Chris DeRemer): The WSIC/DHS active shooter training workshop was held at Truax Field last Friday with 150 participants from the private sector. During the recent Brookfield Spa Shooting, the entire event was over 40 seconds after the call to 9-1-1. Businesses need mechanisms in place to deal with active shooters. One of the lessons learned was to look for signs of mental health issues. The Brookfield Spa shooter had shown signs of mental health issues prior to snapping. A tabletop exercise followed the training with how to prepare mentally and logistically for an event.

**12. Strategic update on the Type II Incident Management Team (IMT) proposal.**

Due to time limitations, this agenda item was not discussed and no official actions were taken. This agenda item will be scheduled for the next Council meeting.

**13. Discussion on a proposal for an Information Technology Working Group.**

David Cagigal provided background that this proposal for a new working group came about when DOA and DCI met on sharing Geographic Information System (GIS) data. There is not a lot of confidence in getting maps quickly, especially during emergencies. Whoever owns the maps controls whether it will be shared or not. We believe the Council's Information Sharing Working Group is the appropriate venue. We need to improve GIS data and map sharing across government. Spatial analytic information is very important.

Jody Wormet affirmed that GIS should be folded into the Council's Information Sharing Working Group. The mission is to share GIS data horizontally and laterally. There are some stovepipes at various levels. We recommend that Chris Diller of DMA be part of this group as a





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subject matter expert.

A motion was made by David Woodbury and seconded by John Murray to incorporate the sharing of Geographic Information System (GIS) data into the Council's Information Sharing Working Group. **Motion carried.**

14. Other business.

None.

15. Set date, time and place of next meeting.

The next Council meeting will be held on Wednesday, March 20, 2013 at DMA from 9:00 a.m. to 11:00 a.m.

13. Adjournment.

A motion was made by David Woodbury and seconded by David Cagigal to adjourn the meeting. **Motion carried.**

**Meeting adjourned at 11:07 AM.**