



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

AMENDED Open Session Meeting Minutes

**Department of Military Affairs
Room 230**

**Wednesday, March 18, 2009
9:38 a.m. – 11:11 a.m.**

Members present: Chair Brig Gen Donald Dunbar (DMA), Dr. Seth Foldy (DHS), Martin Henert (DATCP), Chief Douglas Holton (Fire Services), Sheriff David Mahoney (Badger Sheriffs Assn), Johnnie Smith (WEM), David Steingraber (OJA), and Charles Tubbs (CapPol).

Members absent or excused: Oskar Anderson (DOA), David Collins (WSP), Susan Crawford (DNR), Chief Edward Flynn (Chiefs of Police Assn), and Mike Myszewski (DCI).

Alternates present: Tom Anderson (DHS), Dan Blackdeer (CapPol), Greg Engle (OJA), Craig Klyve (DCI Brevet), Steve Peterson (WEM), Robin Schmidt (DATCP), Mark Wahl (DOA), and David Woodbury (DNR).

Others present: Chandra Miller Fienen (Governor's Office), Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA), Lori Getter (WEM), Brig Gen Scott Legwold (DMA), Lieutenant Colonel Steve Sherrod (DMA), Keith Tveit (WEM), Larry Reed (WEM), Bob Kelley (DHS), Ed Gleason (DHS), Chris Cole (FBI), Louis Traverzo (TSA), Paul Wolfe (WSP), Michael Pohlman (OJA), Lisa Heitman (U.S. Attorney's Office), Glenn Linzmeier (WSFCA), Gregg Cleveland (WSFCA), Tim Weller (USCG), Jeff Wydeven (DOC), Randy Williams (WEM), Lisa Pentony (DHS), Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association) and Joe Tregoning.

Others present:

9:38 a.m. – Convene in open session.

After convening in open session, the Council took a short break.

9:46 a.m. – Re-convene in open session.



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4. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report. There was also a strategic discussion of recent world events.

5. Review and approval of February 18, 2009 open session meeting minutes.

- OJA (Greg Engle): On page 7, "MABUS" is corrected to read "MABAS".
- WEM (Steve Peterson): On page 9, delete the sentence "An increase in EMPG is reported because of more reporting requirements."

A motion was made by Johnnie Smith and seconded by David Woodbury to approve the February 18, 2009 open session meeting minutes, as amended. **Motion carried.**

6. First Responder and Agency Reports.

- WSP (Paul Wolfe): Nothing to report.
- CapPol (Charles Tubbs): We are continuing suicide bomber training of department personnel.
- DHS (Dr. Seth Foldy): There has been a decrease in federal funding for public health preparedness. The federal appropriation for pandemic influenza has been zeroed out. We are working to get it back but it will be a deep notch for State and local health preparedness. The next step will be look at how to consolidate and get the best bang for the buck. Stay tuned.
 - Chair Dunbar: Is it a budgeting zero or at the level we need to be for DHS planning?
 - DHS (DR. Seth Foldy): I don't know.
- DNR (David Woodbury): 1) In terms of public drinking water, we are preparing a survey to go out to 615 facilities for pandemic planning. It should go out in the next 1 ½ months. You should expect the results by the end of the year. 2) In terms of dam safety



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and flood plain management, we are concerned. The southern part of the State is pretty saturated. The Rock and Crawfish Rivers are stressed. The Inter-Agency Working Group is ready with our plans. However, for the responding State agencies, there is no refueling plan for sustained efforts if a large scale response is needed. The WI National Guard is looking at this. Pat O'Connor is heading that up.

- Chair Dunbar: Great press conference yesterday. FEMA was very appreciative of Wisconsin's initiative on flood insurance.
- WEM (Johnnie Smith): The State agencies are working with FEMA on a gap analysis for Wisconsin. We are looking at how capable we are; this should take place next week.
- OJA (Dave Steingraber): 1) As an update on our grant application, we are on track to make Friday's deadline. We will get a firm number after the review and then will have to adjust. 2) PSIC crossed a major hurdle. They have approval to expend the funds. There continues to be a downward trend in funding DHS preparedness initiatives. 3) You should have all received a copy of the *WeVolunteer* Newsletter. Kudos to VOAD and the Citizen Corps Council.
- DCI (Craig Klyve): Last week at the National Fusion Center Conference it was announced that a New Fusion Center Directors Association is being put together. Ed Wall will most likely be in a key position in this organization.
- DATCP (Martin Henert): Internally, we put together a pocket document for our field staff in the event of an emergency. We are meeting later this month to remind our staff of the protocols and how and who to deal with in the counties. We will also meet with the University of Wisconsin Extension to establish uniform feedback on damage or losses; we are trying to get a measure of consistency. On May 6, 2009 the Milk Marketing Board will conduct a training session aimed at county EM staff. It will be a small group of local counties.
 - DATCP (Robin Schmidt): 1) We are struggling with agricultural systems. There is a new approach from DHS in which we will submit 5 critical systems. We will then be looking at 12 facilities. We will ask to have them put on the State list. 2) On April 21, 2009 our food distribution focus group will conduct an exercise. The scenario will be a 7-day power disruption. At the transportation issue meeting last week, it



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was discovered that Kwik Trip had no back-up plan to power their facilities in the event of a long-term power outage. They have changed their business practice. Plans for any new Kwik Trip facilities will require wiring for generator back-up. We will brief this at a future Council meeting.

- DOA (Mark Wahl): We had a meeting with the Fusion Center. I am also setting up a meeting with the Wisconsin's National Guard J6 to build a relationship in the event of a cyber attack.
- Badger Sheriffs Assn (Sheriff Dave Mahoney): Nothing to report.
- Fire Services (Chief Doug Holton): The City of Milwaukee is putting together an Arson Task Force, which includes MFD, PD ATF, the State Fire Marshal and the D.A. It should be up and running at the beginning of May.
- DNR (David Woodbury): Two additional items. 1) I neglected to include Department of Corrections in the Flooding Task Force. The DOC is involved in the planning process on flooding and refueling. 2) There is a heartland initiative exercise. It is two exercises, with a full exercise in May.
 - Chair Dunbar: Noting the Heartland Initiative Exercise and other exercises scheduled for the late Spring/early Summer, asked BG Legwold to update the HLS Committee at the April meeting.
- WEM (Johnnie Smith): One additional item. We are meeting with DHS to talk about how to spend the monies available for flooding. Additional funds may be available for acquisition of blighted homes.
- DHS (Tom Anderson): Wisconsin received \$15.9M in supplemental funding for human services from the Stimulus Package. They have loosened some restrictions which may benefit some communities. There are still unmet needs in certain communities like Gays Mills. We must spend these funds by September 10, 2009.

10:13 a.m. Chandra Miller Fienen departed.



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7. Update on the Regional Structural Collapse Teams.

Presentation by Chief Glenn Linzmeier (WSFCA) and Chief Gregg Cleveland (WSFCA). See Attachment #1, 3/18/09 HLS Open Minutes. We are a unified voice of fire services looking for funding. We are glad to the addition of a fire services representative on the Council. We are seeking support from the Council on the regional structural collapse team initiative.

10:20 a.m. Joe Tregoning and Jeff Wiswell arrived.

- DMA Legal Counsel (Randi Milsap): The redraft subcommittee of the Special Committee on Emergency Management and Continuity of Government have been asked to draft legislation for the regional structural collapse teams. A draft has been completed and it will be before the Special Committee at its April 2, 2009 meeting. The draft legislation provides the statutory framework for these teams as well as workers compensation coverage and civil liability immunity. Due to the current state budget, the fiscal piece is not addressed. This is an important first step.

A motion was made by Steve Peterson and seconded by Dave Steingraber that the WI Homeland Security Council support the revised regional structural collapse team implementation report and to support the draft legislation before the Special Committee.

- Discussion:
 - OJA (Dave Steingraber): This is a significant breakthrough. I applaud the efforts of all involved. It is important to listen to their advice. OJA has provided funding for the equipment and training for these teams. It is difficult to continue to fund without Council endorsement.
 - DNR (David Woodbury): I wrote a report in 1979 on the need for regional hazardous materials emergency response teams. This was not acted upon with legislation until 1992.
 - Badger Sheriffs Assn (Sheriff Dave Mahoney): I commend the Fire Chiefs for their efforts to move toward regionalization and applaud their willingness to downsize.



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- DHS (Dr. Seth Foldy): If the team was needed outside of Wisconsin to support a mutual aid request, how will that be covered?
 - WSFCS (Gregg Cleveland): EMAC could be used, however, we are aware of the EMAC restrictions.
 - DMA Legal Counsel (Randi Milsap): Johnnie is working with Minnesota on a MOU that will allow interstate mutual assistance without a declaration of an emergency by the governor.
 - Fire Services (Chief Doug Holton): Our model will set the pace for the country. Thanks for all the work.
 - WEM (Johnnie Smith): There is support for the concept. It still needs continued tweaking. We will follow-up with a letter of support.
- **Motion carries by a unanimous voice vote.**
 - OJA (Dave Steingraber): Will the Council provide a letter of support to the Special Committee?
 - Chair Dunbar: We will prepare a letter and will look for an opportunity to testify. We will help you. Your message resonates with us and we are pleased to offer our support.

10:40 a.m. Johnnie Smith departed.

8. Briefing by DHS on the next steps for the Wisconsin Pandemic Operations Plan.

Presentation by Lisa Pentony (DHS). See DHS Handout, 3/18/09 HLS Open Minutes. The 2006 Pandemic All-Hazard Act required the assessment of state readiness for a pandemic. This past year they ramped up their expectations. Wisconsin fared well. There are four areas that we were assessed as “inadequate”: operations of State agencies (COOP); mass casualties (specific to pandemic); EMS; and 9-1-1 call center planning. The Pandemic Flu Implementation Team will conduct a forum in May or June to look at key societal needs in Wisconsin. The forum will



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focus on: utilities, financial, fuel, human support services, and public safety. I encourage state agencies to look at feedback.

- DATCP (Robin Schmidt): This is similar to what we are doing with the food focus group forum, which will be in May.
- DHS (Lisa Pentony): We hope the committee will consider a proclamation on improved planning. We would like to have one State agency be the lead agency, but the commitment has to be there from those agencies. We hope to bring the groups back together in the fall for lessons learned.
- Chair Dunbar: If you can draft a letter, I will send it to the State agencies for support.

10:55 a.m. Dr. Seth Foley departs.

9. Update by WEM on the New Madrid Fault Workshop.

Presentation by Larry Reed (WEM). See Attachments #2 and #3, 3/18/09 HLS Open Minutes. Workshop in Indianapolis, IN, March 2009.

10. Other business.

- Chair Dunbar: 1) The Governor's Conference on Emergency Management and Homeland Security will be held March 25-26, 2009. I will be speaking on Thursday morning on the Wisconsin Homeland Security Strategy Plan. We will amend the Plan based upon comments we have received and will then put the revised Plan out for public comment before finalizing. 2) I received a Homeland Security Directors Survey.
- U.S. Attorney's Office (Lisa Heitman): The DCI/FBI and U.S. Attorney's 3rd Annual Counter-terrorism Conference will be held on April 1-2, 2009 in Stevens Point. I have agendas and conference information for anyone who would like to attend.

11. Set date, time and place of next meeting.

The next meeting will be on Wednesday, April 15, 2009 at 9:00 a.m. to 11:00 a.m. at DMA.



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12. Adjournment.

A motion was made by Dave Steingraber and seconded by Chief Doug Holton to adjourn the meeting. **Motion carried.**

11:11 a.m. – Meeting adjourned.