



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, November 12, 2008  
9:58 a.m. – 11:03 a.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), Oskar Anderson (DOA), David Collins (WSP), Susan Crawford (DNR), David Mahoney (Badger Sheriffs Assn), Dave Steingraber (OJA), and Charles Tubbs (CapPol).

**Members absent or excused:** Chief Edward Flynn (Chiefs of Police Assn), Martin Henert (DATCP), Mike Myszewski (DCI), Johnnie Smith (WEM), and DHS vacancy.

**Alternates present:** Tom Anderson (DHS), Greg Engle (OJA), Craig Klyve (DCI brevet), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), and David Woodbury (DNR).

**Others present:** Randi Milsap (DMA), Cody Loew (DMA), Lynn Rasmussen (DMA), Chandra Miller Fienen (Governor's Office), Ed Gleason (DHS Protective Security Advisor – Wisconsin), Alaina Duggan (DHS), Stephanie Tennyson (DHS), Ed Rooney (DHS/TSA), Steve Conley (FBI), Jeff Hieb (USCG), Charles Tenney (USCG), Lori Getter (WEM), Lisa Heitman (US Attorneys Office), Larry Runk (US Attorneys Office), Capt Seth Kaste (JFHQ), Lt Col Kari Wiegand (JFHQ), MAJ Steve Sherrod (DMA), BG Scott Legwold (DMA/JFHQ), Tim Pfrang (DMA), Dick Vraga (U.S. Geological Survey), Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association), Mark Owen (City of Milwaukee – Office of Homeland Security), and Cathy Bruhn (City of Milwaukee – Office of Homeland Security).

**Quorum present.**

**9:58 a.m. – Convene in open session.**

After convening in open session, the Council took a short break.



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**10:06 a.m. – Re-convene in open session.**

5. Announcements of Closed Session discussion/action:

Chair Dunbar announced that each agency provided its classified intelligence report and that we had two Department of Homeland Security Presentations.

6. Review and approval of August 20, 2008 open session meeting minutes.

A motion was made by Tom Anderson and seconded by David Collins to approve the August 20, 2008 open session meeting minutes. **Motion carried.**

7. First Responder and Agency Reports.

- WSP (David Collins): At 1:25 a.m. today, I-94 in Waukesha County was closed. A semi-tanker filled with tar was involved in an accident. There was one fatality, who was the driver of the truck. The hot tar dumped on both lanes. The I-94 eastbound lane opened at 6:30 a.m. and the west bound lane opened at 6:50 a.m. The STOC worked well to re-route traffic with a bypass. The tar had to be reheated and removed from the roadway. The media was effective in getting the message out to travelers and there were no signs of delays that we could not handle. The DNR responded and found no initial signs of contamination, but later found the sewers may be clogged. The Governor was notified promptly this morning of this incident.
- CapPol (Charles Tubbs): We are expanding our training for emergency preparedness and we are looking at improved communication in the Capitol and at state offices. This includes law enforcement personnel and volunteers.
- DHS (Tom Anderson): We have identified the first case of influenza for the season. I encourage everyone to get flu shots.
- DNR (Susan Crawford): We have staff participating in the nuclear power plant ingestion exercise. We also had DNR law enforcement and water personnel participating in the tar spill this morning.



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

- WEM (Steve Peterson): Last Thursday we conducted an exercise and got input from Rock and Dane Counties on Interstate closures. We need to plan for Interstate closures as they happen many times. We also need to have an effective response, a comprehensive plan with agencies' responses and formal procedures. There will be a special Annex for these events in the State Emergency Operations Plan (EOP). We have reached out to agencies to do this.
  - Chair Dunbar: This exercise went well, as it re-routed traffic from unsafe highways. When we cannot re-route traffic, we have to have plans in place to stop and handle a stranded population of motorists. We need to be confident that we can close a highway if we can not re-route.
  - WSP (David Collins): The reality is that there is more traffic on the highways these days. Rerouting and holding motorists in place is going to create problems and stress for all. Not all motorists will be happy. There is no magic wand to solve this problem. What we need to strive for is minimizing problems and maximizing efforts.
- OJA (Dave Steingraber): The REACT Center transition from OJA to WEM control and operation is going well. The new REACT Director is Randy Williams, who is a 16-year police veteran. There will be an open house hosted by the WI National Guard to highlight the location and its abilities. The REACT center has new equipment and procedures. We want to know what market exists out there for this facility.
  - WEM (Steve Peterson): Randy Williams was the Police Chief in Onalaska, WI. As we develop new staff and processes at REACT, we will also be looking at non-traditional markets.
- DCI (Craig Klyve): We have recently released a Fox Valley Gang Assessment. It has attracted some media attention. There is a self-assessment tool on gangs that can be used on WILENET.
- DATCP (Robin Schmidt): We have participated in a multi-state partnership in Kansas City, by sending one of our teams down there. It is intense training, which pulls programs together from five states. It dealt with milk disposal and contamination. We also participated in the nuclear power plant ingestion exercise and the pandemic plan



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

with core agencies. We have issued an RFP to hire a consultant to draft a generic stop movement planning template that states can use. It identifies law enforcement, emergency personnel, and health department roles in a regional nature

- DOA (Oskar Anderson): Nothing to report
- Sheriffs (Dave Mahoney): We partnered with Rock County on the Wisconsin Highway Preparedness Exercise. WEM and WSP have touched on those highlights from the exercise.
- **10:20 a.m. Chandra Miller Fienen left.**

8. Update by the Division of Enterprise Technology on efforts against cyber-terrorism.

Presentation by Oskar Anderson (DOA). See Attachment #1, 11/12/08 HLS Open Meeting Minutes. The presentation provided an overview of the Division of Enterprise Technology's efforts against cyber-terrorism. The Division of Enterprise Technology is part of DOA. The presentation identified different actors who are/could attack the state's networks, how they are/could attack the networks, and why they are/could attack the networks. Also, he outlined what steps and actions the Division is taking to ensure that Wisconsin's networks stay secure and safe.

- **10:25 a.m. Lori Getter arrived.**
- DATCP (Robin Schmidt): Do you coordinate with DCI and the fusion center to respond to criminal acts?
  - DOA (Oskar Anderson): Yes, we pass our information along and work with all organizations outlined in the sheet. We detect, monitor, and pass relevant information along to the proper people.
- **10:27 a.m. Chandra Miller Fienen returned.**
- WSP (David Collins): Under the worst case scenario, how comfortable are you that we have enough prevention to stop someone from shutting down our network?



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

- DOA (Oskar Anderson): It is constantly a topic of concern to us, as we try to figure out how comfortable we are that we are ahead or the curve. We struggle with this, because we have to balance security concerns against budget realities. While we need increased technology we have decreased budgets.

- **10:40 a.m. Jeff Wiswell arrived.**

9. Update by OJA on the status of the Statewide Interoperability Plan

Briefing by David Steingraber (OJA). See Attachment #2, 11/12/08 HLS Open Meeting Minutes. We have engaged emergency services and have sought to get the Badger Sheriffs to enter into a Memo of Agreement on this. Badger Sheriffs have expressed a number of concerns about the MOA and we have had ongoing discussions with them on this. Sheriff Mahoney and others have helped us turn an important corner on this issue, even though nothing is signed yet. I want to make clear that we respect the emergency services concerns on interoperable radios. There can and should be differences of opinions on procedures, credentialing plans, and proposals. We want to ground test the system soon though. It is tough balancing between policies and making sure that the work gets done and does not go off on the wrong track. Today, the situation looks better because of the work and input from Sheriff Mahoney and others. They deserve real credit for their efforts. The only concern is the PSIC money, because its end date is coming up rapidly. We have to stay on schedule and cannot afford any major glitches at this time. We are willing and ready to work with DOT and others on this.

- OJA (Greg Engle): We have contacted with an engineering firm to help get this work done on time.
- Chair Dunbar: I would like to thank everyone for their efforts on this, especially OJA and Sheriff Mahoney.
- OJA (Dave Steingraber): We will be sending out memos to the Fire Chiefs Association and the Police Executive Group.
- OJA (Greg Engle): WEMA will meet soon to authorize the MOA.
- Chair Dunbar: I am pleased to see Wisconsin working together and moving forward on this important issue. This is what we do best.



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

- OJA (Dave Steingraber): States are at different stages. Some are further along, while others are further behind. We want to make sure we have good technology.
- Chair Dunbar: It takes money and funding to build an effective system like this.
- OJA (Dave Steingraber): The more money we have, the faster we can do it.

10. Coordination of Federal Funding

- OJA (Dave Steingraber): We are returning to a discussion of 2008 funds. Greg Engle will present this topic. (See Attachment #3, 11/12/08 HLS Open Meeting Minutes)
  - OJA (Greg Engle): Most of our funding has been reduced. There is no funding for ICS 100 and 200 which is available online. We need to weigh the sustainability of projects as funding decreases. We have to either find new funding sources or not fund new projects as we used to. Our funding has been decreased by 70% since 2004 and we expect this trend to continue. In two years there will not be enough funding to sustain current operations, but we hope our funding stream will stabilize.
  - OJA (Dave Steingraber): Sustainability is a national issue. Improvement is DHS's credo, as they want to build capacity with training. Best practices have been looked at and developed but we need to move beyond and look at major systems that cost a lot of money at a time when the state cannot sustain them. We have to turn to Washington D.C. to see if the focus is on capacity building or sustainability or both. For example, intelligence analysts are a significant personnel cost to the fusion center, and the state cannot fund their positions. How do we maintain and improve that capacity with no funding?
  - WEM (Steve Peterson): Homeland Security Council funding is down, but we are not insensitive to DHS. We need to balance with sustainability. E-sponder is great but we have watched DHS's funding leave it. It is time to look at other ways to maintain these programs, at a level we can afford. Is there grant money for positions and salaries to cover state and community costs?



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

- OJA (Dave Steingraber): Grant money (EMPG) is available for sustainability, but not for capacity building. WEM administers the program, and WEM has stepped up to fund sustainability with a 5% increase.
- Chair Dunbar: It is very important to work with FEMA to match funding, and to open up funding with WEM. There is good news besides the budget. I want to congratulate Greg with his \$24 million acquisition. It was the right thing to focus on interoperability and I appreciate the leadership on this topic.

11. Other business.

Nothing to report.

12. Set date, time, and place of next meeting.

The next meeting will be on Wednesday, December 17, 2008, from 9:00 a.m. to 11:00 a.m. at DMA.

13. Adjournment

A motion was made by David Collins and seconded by Robin Schmidt to adjourn the meeting.  
**Motion carried.**

**11:03 a.m. – Meeting adjourned.**