



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

Open Session Meeting Minutes

**Department of Military Affairs
Room 230**

**Wednesday, May 21, 2008
9:56 a.m. – 11:30 a.m.**

Members present: Chair Brig Gen Donald Dunbar (DMA), David Collins (WSP), Susan Crawford (DNR), Martin Henert (DATCP), and Johnnie Smith (WEM).

Members absent or excused: Dr. Sheri Johnson (DHFS), Mike Myszewski (DCI), Dave Steingraber (OJA), and CapPol vacancy.

Alternates present: Tom Anderson (DHFS), Dan Blackdeer (CapPol), Greg Engle (OJA), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), Ed Wall (DCI), and David Woodbury (DNR).

Others present: Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Katie Schumacher (DMA), Ed Gleason (DHS Protective Security Advisor – Wisconsin), Vince Williams (Representative Ballweg's Office), Lisa Pentony (DHFS), Colonel Scott Legwold (DMA), Captain Jamie Makowski (DMA), Larry Reed (WEM), Lori Getter (WEM), Diane Kleiboer (WEM), Jerry Haberl (WEM), Michael Smith (DHS), Jeff Wiswell (Badger Sheriff's Association), Dick Vraga (U.S. Geological Survey), Kevin Spitler (Independent Consultant) and Paul Wolfe (WSP). There were no first responders teleconferenced into the meeting.

Quorum present.

9:56 a.m. – Convene in open session.

After convening in open session, the Council took a short break.

10:05 a.m. – Re-convene in open session.



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3. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report and the Council discussed different homeland security council structures across the nation. We will take a look at this at a future meeting.

4. Review and approval of April 16, 2008 open session meeting minutes.

- OJA (Greg Engle): On page 5, it should be SCIP, the Statewide Communications Interoperability Plan.
- WEM (Steve Peterson): It also should be FY '08 instead of FY '09.

A motion was made by Ed Wall and seconded by Dan Blackdeer to approve the April 16, 2008 open session meeting minutes, as amended. **Motion carried.**

5. First Responder and Agency Reports.

- WSP (David Collins): There will be a southeast corridor evacuation table top exercise on June 4, 2008 at Gateway Tech in Racine.
- CapPol (Dan Blackdeer): 1) I would like to thank the Council for their letter of support regarding the creation of a capitol police chapter to the International Association of Chiefs of Police. They unanimously approved the establishment of a chapter. 2) They have officially posted the position for the Capitol Police Chief. The position closes June 6, 2008. We anticipate a new Capitol Police Chief in a few months.
- DHFS (Tom Anderson): There are no additional new cases of measles / rubella. June 8, 2008 will be the date that we will be two incubation periods removed from the last diagnosed case.
- DNR (Susan Crawford): 1) It has been a quiet spring for fires, floods, and spills. Juneau and Adams Counties are the exception and require burn permits. There have been no major spills and no major flooding. With regard to flooding, we had a slow spring melt. There is an ongoing risk for manure spills. 2) We participated in a port security exercise in St. Paul, MN, last week. We are on the planning committee for an exercise at the Port



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of Milwaukee. 3) I have a couple of items that may be future Council agenda items. First, we are interested in pursuing a Memorandum of Agreement to utilize the 24/7 JOC 3N notification system. The second item is in regards to State Agency participation in the EOC. We should consider the use and tasking of the inter-agency working group. We should have a follow-up discussion of the technical working group that General Dunbar had proposed.

- WEM (Johnnie Smith): We will defer to the two scheduled briefings on the upcoming interstate exercise and uniform credentialing.
 - Chair Dunbar: I would like to thank you and WEM for your leadership at this morning's meeting. WEM did an internal review of emergency protocols and invited Agency secretaries or their representative to provide their input. The end result is the way ahead in staffing and training in the EOC.
- OJA (Greg Engle): 1) We submitted the FY '08 application on May 1, 2008. We requested \$24.7 million. We will probably know sometime in August of the amount we are going to receive. The peer review will be conducted at the end of June. 2) Wisconsin recently received \$2.4 million in infrastructure grants for ports and transportation [I had \$2.5M in grants in BZZP and port grants]. This is more than we have ever received before. Thanks to Ed Gleason for his assistance. There are a number of other grants and exercises that will be taking place over the next several months. The Heavy Task Forces will be involved in several exercises.
- DCI (Ed Wall): Nothing to report.
- DATCP (Martin Henert): Nothing to report.
- Chair Dunbar: 1) The REACT Center is in the final stages of construction. That facility has the capability to provide some wonderful training. Sustainability is the issue. In partnership with OJA, WEM has agreed to take over management and ownership of the REACT Center in July 2008. We are reaching out to law enforcement and the fire services. There is still some fuzziness on the business plan, but we are very confident that 4-5 years from now we will be happy with the steps we have taken. That facility is a testament to Dave Steingraber and General Wilkening for their vision.



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- WSP (David Collins): Is the REACT Center being supported by all public safety agencies?
 - WEM (Johnnie Smith): It is something that is needed. We are still working to get all MOU's in place over the next six months. A lot of people want to see it succeed. We trying to get capabilities in place and work with entities to develop a curriculum. It will have an impact regionally, not only in the state.
 - WSP (David Collins): I think it is a great resource. I think the investment and need is great. Specialized training being offered is critical.
 - Chair Dunbar: We are also reaching out to first responders in other states and regions. We have other organizations looking to come use this center. We are trying to get off of grant dollars. There is a lot of opportunity for Wisconsin to create a great center.
 - Chair Dunbar: 2) The Governor's Homeland Security Advisory Committee is working on homeland security funding and other initiatives. There has been a recent proposal to cut the overhead costs of grants from 5% to 3% to administrative grants. They are not helping citizens by having decreased funding. We are not helping with a funding curve that is sloping down. We need to go back to the '05 funding levels for states to rely upon. We need to return to a law enforcement specific line. 2) There was discussion about a mutual aid compact with Canada. Particularly those states in the Midwest are urging the partnership with Canada. We are trying to do something regionally. Fusion Center Advocacy is a huge issue. 3) The National Emergency Communications Plan in draft format is now available on the web. 4) There was much discussion on cyber security. Cyber-security is a growing, persistent threat within Wisconsin and the United States in terms of terrorism. We are trying to build a cyber-response capability. DHS is now approaching this as a "first responder". 5) We met with the FEMA Administration, Dave Paulison. The federal government is moving beyond a system of sequential failures and is now leaning forward and reaching out earlier. We also discussed the pending election; this will be the first time DHS has gone through a Presidential transition. 6) Secretary Chertoff highlighted the fact that we have had no more attacks but also warned against complacency as we get farther away from 9/11.
6. Presentation by U.S. Dept. of Homeland Security on Science and Technology initiatives.



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Presentation by Michael Smith (DHS). See Attachment # 1, 5/21/08 HLS Open Meeting Minutes. DHS came into being in 2003, following the Homeland Security Act of 2002. DHS is an incredible experiment in fusion; we have to mesh organizational cultures of many different agencies. There are 208,000 people in the DHS organization with only 200 appointees. There are career employees in place so when the presidential transition happens; DHS will be able to respond satisfactorily. The most aggressive interaction has been with private partners. Secretary Chertoff changed the paradigm; now, DHS does not dictate what the customer needs. DHS is now customer focused, output oriented. His approach with game-changing technology is that he will risk losing millions of dollars to save losing billions of dollars. Cell phones, blackberries, and GPS are game-changing technologies. Higher level officials are on the teams that identify capability gaps. We now have representatives from the National Guard on IP teams. I will send out the new report identifying the 77 high priority needs to the Council when it is done in the next several weeks. Every one of the 77 capability gaps is supplemented with an investment. Much of the IED technology cannot be used in the US because it will interfere with commerce. We are concerned about ground missiles targeted at airplanes. Tech Solutions provides a way for first-responders to request DHS to identify technology gaps. This brochure explains in a nutshell what we are. See Attachment # 2, 5/21/08 HLS Open Meeting Minutes. The Safety Act is a federal law that allows providers of homeland security products to receive limited liability designations. See Attachment # 3, 5/21/08 HLS Open Meeting Minutes.

7. Presentation on upcoming interstate exercise.

Presentation by Jerry Haberl (WEM). See Attachment # 4, 5/21/08 HLS Open Meeting Minutes. There will be a Highway Incident Management Exercise on Monday, June 16, 2008. The exercise will be held in the EOC but will involve a winter storm moving through northern Wisconsin. It is a discussion-based exercise. There are five separate points where we can stop and discuss.

- WSP (David Collins): Is one of the discussion items going to be staging-in-place? The vehicles may get off the freeway, but we do not want them to get stuck on local roads.
 - WEM (Jerry Haberl): Yes. We will also be looking at mass care and the special needs population.



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- WSP (David Collins): Closures and re-routes have been going on for decades; it will be interesting to get the locals' perspective.
- WEM (Jerry Haberl): We designed it so we could move the exercise to any part of the state and discuss the results.

8. Discussion on uniform credentialing in the State of Wisconsin.

This agenda item will be pushed back until the next meeting.

9. Briefing by DHFS on Pandemic Influenza Operational Plan.

Presentation by Lisa Pentony (DHFS). See Attachment # 5, 5/21/08 HLS Open Meeting Minutes. 15 Federal agencies got together and developed guidelines for the states, which they gave to us in April. There is a quick turn around for submission of current plans. States must develop broad plans. What we will be submitting is a reference to the plans we have in place. We hope to have an operational plan by the end of the year. The amount of funding is at stake. We will be graded as a state; they look at our grade on the plan to determine how much, if any, preparedness funding is held back. Congress will then determine the amount of funding we are to receive.

- Chair Dunbar: When is it due?
 - DHFS (Lisa Pentony): These are due to the Federal Government by July 9, 2008. It is very comprehensive and ambitious.
- DATCP (Martin Henert): Can you meet these milestones? Do you have a sense of what everyone is doing? What if there is a breakdown in the submission process? Is there a plan in place?
 - DHFS (Lisa Pentony): We are having regular weekly conference calls and have provided templates to the agencies. I am also checking in with each agency. The burden is going to fall on DHFS and WEM. It will be tight. We will also have to get it to the Governor's Office before submitting to the Federal Government.
 - Chair Dunbar: Great work.



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10. Coordination of federal funding.

- OJA (Greg Engle): I have directed staff to do a survey of the grant programs out there. We found 19 different grant programs with a homeland security funding nexus; some grants go directly to the locals. This might be a good discussion opportunity to take a look at the 19 different grant programs to support common goals.
 - Chair Dunbar: Could you send out a list of those 19 programs?
 - OJA (Greg Engle): We will try to get more detail on those 19 programs.

11. Other business.

- WEM (Lori Getter): Next week, I will be sending e-mails looking for articles for the upcoming Homeland Security Council *Homefront* newsletter.
- Chair Dunbar: Please be thinking of weekly themes for September Preparedness Month. You can e-mail your thoughts to us. Please take a look at some of the ideas we have provided. For the June 16, 2008 interstate exercise, the last half-hour of the exercise is open to the media for any questions.

12. Set date, time and place of next meeting.

The next meeting will be on Wednesday, June 18th, 2008 from 9:00 a.m. to 11:00 a.m.

13. Adjournment.

A motion was made by Martin Henert and seconded by Johnnie Smith to adjourn the meeting.
Motion carried.

11:30 a.m. – Meeting adjourned.