



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

AMENDED Open Session Meeting Minutes

**Department of Military Affairs
Room 230**

**Wednesday, December 19, 2007
9:52 a.m. – 11:41 a.m.**

Members present: Chair Brig Gen Donald Dunbar (DMA), David Collins (WSP), Susan Crawford (DNR), Martin Henert (DATCP), Dr. Sheri Johnson (DHFS), Johnnie Smith (WEM), and Dave Steingraber (OJA).

Members absent or excused: Jim Warren (DCI) and CapPol vacancy.

Alternates present: Tom Anderson (DHFS), Dan Blackdeer (CapPol), Greg Engle (OJA), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), Ed Wall (DOJ), and David Woodbury (DNR).

Others present: Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Lori Getter (WEM), Representative Joan Ballweg (State Assembly), Colonel Scott Legwold (DMA), Lieutenant Colonel Kari Wiegand (DMA), Captain Jamie Makowski (DMA), Ed Gleason (DHS Protective Security Advisor – Wisconsin), Ed Rooney (DHS/TSA), Steve Marshall (FBI), Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association), Dick Vraga (U.S. Geological Survey), Kevin Spitler (Independent Consultant), Kelly Langer (DOT), Jeff Western (DOT), Bob Frey (DOT/HNTB), Bob Klinger (WEM), Bill Tyler (Beloit P.D.), Shirley Connors (Rock County EM), Barbara Kuska (Beloit Memorial Hospital), Bruce Slogoski (City of Beloit Public Works), Mike Ciaramita (City of Beloit PM), John Nicholas (Beloit College), and Bruce Hedrington (City of Beloit Fire Dept).

Quorum present.

9:52 a.m. – Convene in open session.

After convening in open session, the Council took a short break.



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10:03 a.m. – Re-convene in open session.

5. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report.

6. Review and approval of November 21, 2007 open session meeting minutes.

A motion was made by Dave Collins and seconded by Martin Henert to approve the November 21, 2007 open session meeting minutes. **Motion carried.**

7. First Responder and Agency Reports.

- WSP (David Collins): Nothing to report.
- WSP (Dan Blackdeer): Nothing to report.
- DHFS (Dr. Sheri Johnson): The HFS-TFA report was released. Wisconsin received 6 points out of a possible score of 10. We are working to improve those areas.
- DNR (Susan Crawford): Nothing to report.
- WEM (Johnnie Smith): Nothing to report.
- OJA (Dave Steingraber): There has been an extension on the deadline for filing the state preparedness report. Greg Engle is taking the lead on this.
 - OJA (Greg Engle): The draft is 80% completed. The draft has been distributed to the advisory committee; they are reviewing the report and will meet tomorrow to go over the entire report. This gives us extra time to take feedback from the committee. We will ask the committee for recommendations on additional outreach. We may be holding regional listening sessions. The extra time gives us the opportunity to re-review the report, double check our facts, and basically polish the report. DHS sent out a memo to all the states. Each state will owe a status report to Department of Homeland Security by January 4, 2008.



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- OJA (Dave Steingraber): We owe a great deal of appreciation to the interoperability working group. While OJA is the lead agency, a major portion fell to WEM and other state agencies. The working group discussed the effect of interoperability, the grant program, the allocation of funds, and conducted listening sessions. There was a proposal to build a state interoperability system. We made the commitment to build a statewide backbone system that will provide statewide interoperability and we had a good showing of support. There were challenges to allocate the funds. It was a one-time grant; the money was awarded before we had developed a plan. We need to build a state backbone, which will result in cost savings at the local level. The money is available over a 3-year period. There is no initial payback but it will lay the groundwork and a good foundation.
- Chair Dunbar: Has this backbone become a standard?
- OJA (Dave Steingraber): SIEC has developed the technical specifics. This will provide for the interface with the state backbone.
- Chair Dunbar: Does our plan merge with our surrounding states?
- OJA (Dave Steingraber): We are aware of concerns but we don't think we have seen leadership from the national level to dictate. We are hopeful that will be the case and that it will work state to state. We are using state-of-the-art technology. The feds hope to achieve interoperability on a state-by-state basis. The backbone needs to be bridged into neighboring states.
- WSP (David Collins): It is referred to as a system of systems. The assumption is that it should be available to adjoining states.
- Chair Dunbar: Would there be a benefit to sharing the information with FEMA Region V states for commonality within the region?
- OJA (Dave Steingraber): This is a vehicle coming together. I think that information will be shared with everyone under the PSIC. I hope someone is looking into a plan on how to share among the Region V states. Milwaukee built a system years ago but it is not the same.



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- OJA (Greg Engle): Illinois has a statewide system. When we begin engineering, we can discuss.
- Chair Dunbar: We will bring this up in discussion at the January FEMA Region V meeting.
- WEM (Johnnie Smith): I don't think FEMA Region V has gotten involved with PSIC. I talked with the FEMA Region V Communications Officer. We all have different data systems. FEMA looks at interoperability with data among regions and along regions.
- OJA (Dave Steingraber): This particular program does not fall under FEMA, it is handled by DHS. There is an annual assessment of funding levels in the Omnibus bill. Greg has looked at.
- OJA (Greg Engle): There are 5 different types of grants. 4 of the 5 major grants will increase by 10%; the Citizen Corp grant will remain stable. It may not directly increase 10% in Wisconsin; the money we receive depends on a formula. When the budget is signed, the clock will begin ticking on the 2008 grant process.
- WEM (Johnnie Smith): The EMPG grant is \$300 million. This is a solid increase.
- OJA (Dave Steingraber): Wisconsin has typically fallen in the middle of the pack regarding funding.
- DHS (Ed Gleason): Nothing.
- DATCP (Martin Henert): I have an update on the grants from the Multi-State Partnership with the Midwestern states. The grants involve exercises on the border; there may be creative ways to partner to enhance the funding.



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- DATCP (Robin Schmidt): We have an information paper coming out on these grants; Greg Engle has been very helpful. Each state was allowed to apply for the regional grant but those dollars went to each state. We are looking at a partnership of 13 states. The Stafford Act does not deal with agriculture; farmers are not considered a small business. We are trying to link the national veterinarian stockpile with the Strategic National Stockpile (SNS) for distribution purposes. We are looking at the impacts from radiological events. We held a series of exercises, including stop movement exercises and semi-functional exercises. We want each state to have an agricultural-based Incident Management Team, we are working on training. We are looking at funds for shadowing to see what other states are doing. We are looking at developing “just-in-time” modules so that when an event happens, we can do a 2-4 hour training session and be ready to go. We want to learn from each state’s agricultural-based incidents. We want to train how to conduct an agricultural cleanup during an event (disinfection). We want to look at the southern regions and see how we can use the GIS emergency management tool. The total grant is \$1.4 million; each state has a different pot of money. Wisconsin received \$210,000. We want to make it a functional and effective partnership. There is government funding for securing agricultural facilities.
- Chair Dunbar: 1) We had the FEMA Region V exercise on December 13, 2007. It was a three-hour exercise and involved a dirty bomb at an athletic event. We were able to look at the process and the procedures to follow. It was a good opportunity to learn what to expect from the federal government. The exercise went well. The next step is looking at all 15 planning scenarios. We will look for common themes and threads. I would like to get Council input on these scenarios. 2) There is a new grant program for Real ID.
 - OJA (Dave Steingraber): DOT will be the lead agency.
 - DOT (Jeff Western): On January 17, 2008 we will meet with the feds and discuss what we are looking for. We need \$22 million. This will be a pilot project.
- Chair Dunbar: 3) I addressed the Badger Sheriffs Association on December 12, 2007th at Volk Field and briefly talked with Sheriff Ron Cramer. The frustration with local law enforcement is how they fit into homeland security. I will meet with them in January. I will also meet with the police chiefs and fire chiefs groups in January. I will listen and



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try to find a way for them to be more inclusive. I will report back to the Council in February.

- DHS (Ed Gleason): The Fusion Center can also be a link to police departments.
- Chair Dunbar: 4) If this meets with the Council's approval, I would like to pursue a briefing on electromagnetic pulse and its ability to interfere with cell phones, etc. I would also like a briefing on the proliferation of laser technology which is a growing threat to civil aviation. We would have to bring the briefing to a lower level of classification. 5) I would like to recommend that the Council change how we approach September Readiness month. Instead of a one-day event, I would recommend we focus on something every week for four weeks. I am recommending a motion to change our approach.
- WSP (David Collins): That is a good idea but we should also look at outside of Madison for one of those events.

A motion was made by Dave Collins and seconded by Ed Wall to approve General Dunbar's suggestion the Council change the approach to September Preparedness Month. **Motion carried.**

- WI Sheriffs Association (Jeff Wiswell): 1) I am working with DMA on the deputization issue for the state security officers at Volk Field. The bill is progressing; it passed the Assembly. Thank you General Dunbar for appearing before the Sheriffs Association meeting. 2) A quick update on the Wisconsin Civil Air Patrol. Thanks to General Dunbar for allowing the Wisconsin Civil Air Patrol to brief you in December. We have 8 hour training sessions scheduled; one on communications training at Volk in January and training in this building in February.
- USGS (Dick Vraga): The WI Department of Administration has named Curtis Pulford as the new Wisconsin Geospatial Information Officer; he starts December 23, 2007. The geospatial community is involved in state preparedness. There is an Emergency Management Task Force. DMA Employee Chris Dilller is part of that group.
- DCI (Ed Wall): Will DOA pick up ESRI again?



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- USGS (Dick Vraga): I believe so.
- WEM (Lori Getter): There will be an e-mail going out in January 2008 asking for articles for the *Homefront* newsletter; articles are due February 1, 2008.
- State Assembly (Representative Ballweg): Just a quick legislative update. I should be able to squeeze the volunteer liability legislation into the January legislative period; that will help check off one of the items on DHFS' checklist.

8. After-Action Report by WEM on the Beloit College Terrorism exercise.

After-Action Report by Shirley Connors (Rock County EM): In 2005, the decision was made to conduct this terrorism exercise. This is the largest exercise we have ever done. In 2006, officials met to develop a grant. The exercise was planned prior to the Virginia Tech College shootings. Both a tabletop exercise and functional exercises were conducted prior to the Virginia Tech tragedy. However, after the shootings occurred, we needed to decide where or not to pursue this type of exercise. After consultation, we decided to go ahead with the exercise. On June 1, 2007 there was a functional exercise. As the day of the actual exercise grew closer, notification was sent out to students and parents as well as neighbors and businesses alerting them in advance of the exercise. A rubble pile was staged. The Beloit Department of Public Works posted "Street Closed" signs. There were also protestors, who were not planned as part of the exercise. There were 30 to 35 student volunteers who acted as the shooting victims. The exercise involved 330 participants from 50 different agencies. There was news media coverage of the exercise. The hot wash discussed communication between EOC's and unified command. Many of the student "victims" were surprised at how long it takes responders to arrive; several were not dressed for the weather. We learned that we have no idea how long the response will take and that PIO's need to work together. Further, that hospitals need to be notified on the numbers of victims to expect, the importance of rumor control as well as command and control, and that it is important to work as a team. It is important to fix the technical breakdowns, have time notification, develop a surrender plan, and have back-up for radios that are not working. We had excellent cooperation from Beloit College. We are working on the production of a training video. We have 300-400 pictures in addition to the "hostage situation" camera coverage.

- WSP (David Collins): Was the Wisconsin State Patrol involved?



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- Beloit P.D. (Bill Tyler): No, it was talked about but not implemented. This was only a three-hour exercise.
- WSP (David Collins): We should have the Wisconsin State Patrol involved in the planning. Additionally, there was no activation of Emergency Police Services.

After-Action Report by John Nicholas (Vice-President of Beloit College): First of all, it is important to have contacts. Thanks to Rock County Emergency Management and all the players. Beloit College is the only higher education administration to survive a week at EMI, which is a sad statistic. Higher education is a soft target. After the exercise, I was asked to host an online chat. I was amazed at the elementary level of the questions asked. This suggests how ignorant we are as an industry. It's important to have knowledge and have Homeland Security and Emergency Management come in and help us learn. We need to rely on our EM responders. It is who you put on the street at the grassroots level. We have a good dialogue in Beloit. We need to begin to reinforce the ground roots relationships. It's important to have a good PIO and its important who you put in front of the camera during and in the aftermath of a tragedy. If parents watch a bad episode, it will affect our future enrollments. It is important to know how to bring continued /sustained operations in a real life exercise. Beloit College is not redundant; we would not have enough resources. There needs to be a paradigm shift for all soft targets. The question is how to get the message out to all parents that their kids are safe. Further, it is crucial to protect students without violating their privacy rights (i.e. HIPAA/FERPA). Our motive for the exercise was self-education. The paradigm needs to shift to "it can happen here".

- DHFS (Tom Anderson): Can we pre-identify vulnerable students?
- Beloit College (John Nicholas): There are FERPA issues.
- OJA (Dave Steingraber): OJA will bring copies of the Governor's Taskforce on Campus Security to the next Council meeting. It is also available on the OJA website.
- Chair Dunbar: Thank you for taking the risk to do the exercise.

11:20 a.m. Dave Steingraber, Steve Marshall, Ed Gleason, Bill Tyler, Barbara Kuska, Bruce Slogoski, Mike Ciaramita, and Bruce Hedrington left.



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9. Presentation by DOT on the Winter Storm Communication Coordination Plan.

Presentation by Kelly Langer (DOT). See Attachment # 1, 12/19/07 HLS Open Meeting Minutes.

11:30 a.m. Dr. Sheri Johnson left.

- DHFS (Tom Anderson): What is the status of the 511 system? Did it just start? Is there a one-year implementation?
- WSP (David Collins): 511 is a continuity. It involves the same level of understanding. All travelers get the same information. It has a fall 2008 implementation date.
- DOT (Jeff Western): We presented to the inter-agency working group last month. I would also like to commend WEM for partially activating the EOC in recent potential severe weather situations.
- WEM (Johnnie Smith): We coordinated with the state DOT center regarding 3N.

10. Other business.

There was no other business.

11. Set date, time and place of next meeting.

The next meeting will be on Wednesday, January 16th, from 9:00 a.m. to 11:00 a.m.

12. Adjournment.

A motion was made by Martin Henert and seconded by Susan Crawford to adjourn the meeting.
Motion carried.

11:41 a.m. – Meeting adjourned.