



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, October 17, 2007  
1:45 p.m. – 3:06 p.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), David Collins (WSP), Martin Henert (DATCP), Johnnie Smith (WEM), and Randall Stark (DNR).

**Members absent or excused:** Dr. Sheri Johnson (DHFS), Dave Steingraber (OJA), Jim Warren (DCI) and member vacancy (CapPol).

**Alternates present:** Tom Anderson (DHFS), Greg Engle (OJA), Steve Peterson (WEM), Robin Schmidt (DATCP), and David Woodbury (DNR).

**Others present:** Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Lori Getter (WEM), Captain Jamie Makowski (DMA), Major Tim Covington (DMA), Paul Wolfe (WSP), Ed Gleason (DHS), Ed Rooney (DHS/TSA), Ken Greeson (DHS), Jeff Anderson (US Attorney's Office – Western District), and Bill Lipscomb (US Attorney's Office – Eastern District). Ben Schliesman (Kenosha Co. Emergency Management), Representative Joan Ballweg (State Assembly), Vince Williams (Representative Ballweg's Office), Kristin Gunther (DATCP), and Jerry Haberl (WEM) joined the meeting for the open session.

**Quorum present.**

**1:45 p.m. – Convene in open session.**

After convening in open session, the Council took a short break.

**1:55 p.m. – Re-convene in open session.**



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4. Announcements of Closed Session discussion/action.

Chair Dunbar welcomed Ben Schliesman and Representative Joan Ballweg to the meeting. Chair Dunbar announced that each agency provided its classified intelligence report. Each agency also discussed what it would do in the event of a government shutdown.

5. Review and approval of September 21, 2007 open session meeting minutes.

A motion was made by Dave Collins and seconded by Johnnie Smith to approve the September 21, 2007 open session meeting minutes. **Motion carried.**

6. First Responder and Agency Reports.

- WSP (Dave Collins): I have nothing to report.
- Kenosha County EM Director (Ben Schliesman): 1) Yesterday, I attended a business continuity planning conference with 40 attendees. We are establishing a public/private partnership with Michigan State University. 2) We are continuing to send out press releases on the recent flooding in Kenosha County. 3) The WEMA Conference will be held on October 31, 2007, in conjunction with the WEM Annual Meeting on November 1, 2007. We are expecting 120 attendees at the WEMA Conference. WEM training will be conducted on October 29-30. 4) I have been asked to serve on a FEMA Region V Advisory Board.
- OJA (Greg Engle): 1) The Wisconsin Preparedness Forum is taking place on November 13-14, 2007 at Stevens Point. The conference will emphasize the private/public partnership with the Citizen Corps and the business community. 2) The SIEC meets on November 13, 2007 to review the revised plan, which is due December 3, 2007. 3) There is a new grant focused on upgrading mass casualty equipment caches. We have identified key areas and a standardized equipment list.
- State Assembly (Representative Joan Ballweg): I have nothing to report.
- WEM (Johnnie Smith): We are starting to prepare for next spring's Governor's Conference on Emergency Management and Homeland Security. If you have any topics for the agenda, please contact Diane Kleiboer.



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- DHFS (Tom Anderson): We will have staff attending the breakout sessions at the WEMA Conference.
- DATCP (Martin Henert): I will defer to our briefing.
- DNR (Randall Stark): 1) We are focusing on our drinking water programs. 2) We are reaching out to law enforcement and focusing on building relationships. 3) There was a WMD exercise conducted recently in Maine. Several DNR employees observed the exercise. 4) There will be a regional response team meeting in Milwaukee on October 24-25, 2007. 4) DNR has a monthly magazine entitled *Natural Resources*. There is an article in the December issue examining the department's role in the emergency management and homeland security community.
- DHS (Ed Gleason): I have nothing to report.
- DNR (David Woodbury): I have nothing to report.
- WEM (Steve Peterson): The 2007 EMPG Supplement is available to make application.
  - Kenosha County EM Director (Ben Schliesman): The counties will appreciate that.
- DATCP (Robin Schmidt): I took part in a public/private partnership workshop.
- TSA (Ed Rooney): I have nothing to report.

7. Presentation by OJA on 2007 Homeland Security Budget and update on UASI.

Presentation by Greg Engle, OJA. See Attachment #1, 10/17/07 HLS Open Minutes. The bad news is that the trend in grant dollars is going down. I do not expect it to reverse itself. This is forcing us to prioritize needs and high impact programs. The award is risked based. The FY 08 guidance may come out in November.



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- WEM (Johnnie Smith): OJA has done a great job in capturing the decreased funding. We should develop a graph capturing how the funding has decreased and the work has increased. The investment process is a benefit; it helps us strategize and prioritize.
- Chair Dunbar: Kudos to OJA on getting 100% on the investment plan.
- OJA (Greg Engle): Thanks to all of our partners.
- Kenosha County EM Director (Ben Schliesman): There is still a concern about the liability issue for the Citizen Corps.
- OJA (Greg Engle): We will have a session on that at the Preparedness Forum.
- State Assembly (Representative Joan Ballweg): Please let me know if there are other issues that need to be addressed with legislation.
- DHFS (Tom Anderson): Representative Ballweg held a hearing on the liability of volunteers for providing mass vaccinations.

8. Briefing by DATCP: Characterizing WI Food Systems from Production to Consumption.

Martin Henert introduced Kristin Gunther, Program/Planning Analyst with DATCP. Presentation by Kristin Gunther. See Attachment #2, 10/17/07 HLS Open Minutes.

- DATCP (Martin Henert): There is a strong effort to brand Wisconsin as quality pure products. Imagine what a disease outbreak would do to this state. There is an increasing concentration in industry occurring with fewer and fewer companies. There would be increased exposure if we had a stop-movement or quarantine a product. We do not have sufficient staff to do that. There would be immense pressure to move the product even if there was a quarantine or stop product.
- DATCP (Robin Schmidt): This report is a result of an OJA grant. There are multiple nodes in the food system.



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- DATCP (Martin Henert): If there is one vulnerability targeted by terrorists, the meat industry may be a target. Inspectors are in plants during a slaughter.
- DATCP (Robin Schmidt): A contamination in feed could drastically affect the entire industry, from milk to dairy to meat.
- DATCP (Martin Henert): It takes days to isolate the source of contamination.
- WSP (David Collins): There was an interesting tabletop exercise in Fitchburg a year ago involving a stop movement due to hoof and mouth disease. It was eye opening for non-DATCP personnel. They covered the numbers and the delay in identifying the animals and the sheer numbers that pass through this state on a daily basis.
- DATCP (Martin Henert): Smaller, independent farmers may not always be trusting of the government.
- DHFS (Tom Anderson): In 1997, a person in New Berlin intentionally contaminated the feed at the Purina Plant. It impacted on the entire animal food chain process. In December 1998, a letter alleged contamination at the Embers Meat Plant. That stopped production.
- DATCP (Robin Schmidt): This is all good information to have. If a stop movement occurs and trucks do not move, how do we supply food to people? This report is a base product for future planning.
- WSP (Dave Collins): State Troopers are aware on how easily hay and straw on the feet can be transferred while inspecting trailers.
- DHS (Ed Gleason): This handout is a great product. It is seed for thought. Maybe you could put together a complete product for other agencies.
- DATCP (Robin Schmidt): Kristin will develop more detailed procedures for a full-scale quarantine in the future.



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9. Briefing by WEM on the Beloit College Terrorism exercise.

Presentation by Jerry Haberl, WEM. See Attachment #3, 10/17/07 HLS Open Minutes.

- WSP (David Collins): Are observers allowed at this exercise?
- WEM (Jerry Haberl): Yes, you can contact me if you are interested in attending.

10. Other business.

There was no other business.

11. Set date, time and place of next meeting.

The next meeting will be on Wednesday, November 21, 2007 at 9:00 a.m. to 11:00 a.m. at DMA.

12. Adjournment.

A motion was made by Dave Collins and seconded by Johnnie Smith to adjourn the meeting.  
**Motion carried.**

**3:06 p.m. – Meeting adjourned.**