



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

MAJ GEN AL WILKENING
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

Open Session Meeting Minutes

**STATE CAPITOL
Governor's Conference Room**

**Wednesday December 20, 2006
10:14 a.m. – 11:14 a.m.**

Members Present: Chair Major General Albert Wilkening (DMA), David Collins (WSP), David Heinle (CapPol), Dr. Sheri Johnson (DHFS), Amy Smith (DNR), Johnnie Smith (WEM), Dave Steingraber (OJA). Jim Warren (DCI) and Judy Ziewacz (DATCP).

Members Absent or Excused: None

Alternates Present: Tom Anderson (DHFS), Dan Blackdeer (CapPol), Mike Kunesh (OJA), and David Woodbury (DNR).

Others Present: Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA staff), Kyle Whitaker (DMA staff), Colonel Mike Tobin (DMA staff), Captain June Dykstra (DMA staff), Lori Getter (WEM), Ed Gleason (DHS Protective Security Advisor – Wisconsin), Nate Zolik (Governor's staff), Dr. Arthur Wendel (DHFS staff), Commander Richard Reinemann (USCG) and Jeffrey Hieb (USCG).

Quorum present.

10:14 a.m. – Convene in open session.

4. Announcements of Closed Session Discussion/Action.

Chair Wilkening announced that the annual report was presented to Governor Doyle. In addition, the minutes for the October 18, 2006 closed session meeting were approved and each agency provided its intelligence report.

5. Review and Approval of October 18, 2006 Open Session Meeting Minutes.

A motion was made by David Collins and seconded by Amy Smith to approve the minutes from the October 18, 2006 open session meeting minutes. **Motion carried.**



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6. Agency Reports.

- WSP (Dave Collins): We are planning a second Highway Criminal Interdiction training in fall of 2007. Focus on motor carrier. We hope to secure \$142,000 in funding from OJA for that project.

7. After Action Report and Briefing by DFHS on recent E. coli Outbreak

- Presentation by Arthur Wendel, MD, MPH, Wisconsin Division of Public Health, Bureau of Communicable Disease & Preparedness. See Attachments # 1, 2, 3 and 4, 12/20/06 HLS Open Meeting Minutes. Dr. Wendel noted that since it can take several weeks for the contaminated produce to induce symptoms in consumers, it is difficult to prevent all E. coli cases. With supportive health partnerships, new laboratory techniques, and electronic impact; we hope to mitigate the effects of future outbreaks.
 - DNR (Amy Smith): How many E. coli does it take to make someone sick?
 - Dr. Wendel: One hundred.
 - WEM (Johnnie Smith): How do you protect against E. coli contamination from fruit?
 - Dr. Wendel: One cannot simply wash the organism away. Washing the fruit will help, but E. coli can grow under the skin and internalize. Thus, cooking foods properly is a better method to prevent the spread of E. coli.
 - DNR (Amy Smith): Who keeps "best by" and product code data for produce?
 - Dr. Wendel: Each distribution company maintains this information. We must work with the private sector to understand their coding systems and where foods are coming from.
 - WSP (David Collins): Was the contamination proven to be unintentional?
 - Dr. Wendel: Speculation is that it was unintentional, but that remains unproven.



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- OJA (David Steingraber): If the magnitude was greater, would the timeframe have been less?
- Dr. Wendel: Due to the slow development of data and effects, probably no more than a few days could be shaved off. Scientific processes cannot be accelerated.
- WEM (Johnnie Smith): Is it possible to identify the food product before it gets into the person's system?
- Dr. Wendel: No. By the time you test and get it off the shelf, the product is not fresh anymore.

7. Update by OJA on the 2007 Homeland Security funding process.

- Remarks made by Dave Steingraber. The November 15, 2006 grant guidance deadline was not met by DHS. We are unsure of the cause but this gives us more time to react. OJA hopes to have the grant guidance complete and available soon after the beginning of the year. OJA is currently working off a first draft obtained from the federal government. Since we have already initiated planning based on this first draft, OJA will have had more time to complete the planning process than if they had waited for guidance to be released. Along with WEM, OJA is conducting listening sessions in each of the 6 regions. Thus far, participation has been respectable but not overwhelming. OJA is also working with existing partners and organizations of stakeholders. Ten percent of funding must contribute to emergency medical system responses. At this point, OJA does not have many details as to what the grant guidance will actually look like.
 - WSP (David Collins): Have you heard anything about \$100 million to be earmarked for interoperability?
 - OJA (David Steingraber): If legislation is out there, it is likely deferred to the next Congress. There is some movement to eliminate all past earmarks and move forward with current plans and projects. If it was not in the Homeland Security funding that was planned previously, do not expect it to get passed in the coming year.



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- OJA (Mike Kunesh): This year we are keeping the working groups essentially the same as last year with some modifications year. We will be adding the American Transmission Company, representing private industry, and a non-profit VOAD organization. DHS has talked about separate funding for interoperability. We need to find a new place to get money for interoperability or to take it from somewhere else. We realize that additional funding will be needed.
- USCG (Jeff Hieb): Throughout the country 101 ports are eligible for port security grants. Two of those ports are in Wisconsin: Milwaukee and Green Bay. Milwaukee has received \$500K and Green Bay has received \$250K.

8. Update on the new State of Wisconsin Portal

- Remarks made by Lori Getter. 1) The new portal is a webpage that agencies can activate in the event of an emergency. It is nearly complete; hopefully it will be running by March 1, 2007. We are presently tweaking with the design and layout of the site, and structuring a donations section to receive incoming donations. We feel this will be a great boost to volunteerism and will get people important information at the same time. Not even the Red Cross has a program like this in place. You can expect a presentation in the future to demonstrate how the portal actually works. 2) We have been having problems communicating with U.S. Immigration and Customs Enforcement (ICE) for several months now. The state's Homeland Security website is receiving emails reporting illegal immigrants in Wisconsin. Many of these citizen reports have been directed to us from DHS but we have no means to respond to these complaints. The DHS website and phone service is complex and dysfunctional, making it difficult for people share this information. Randi Milsap and I met with Ed Wall but we produced no other alternatives or solutions. ICE lacks the resources to handle all of these complaints. Again, federal officials are referring people to their state Homeland Security point-of-contact. ICE is severely understaffed but this is a complex issue that needs to be addressed. Law enforcement's position is that unless the illegal alien is conducting criminal activity, law enforcement will not get involved.
- DATCP (Judy Ziewacz): Agriculture is very concerned about the immigration issue as it pertains to meat packing. There is a strong undercurrent in the industry to put this issue on the table. Employers are getting nervous.



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- DCI (Jim Warren): The resources are not available for ICE to handle every complaint. Recently they have been dealing a lot with child pornography from international sources.

9. Update on MABAS and Disaster Assistance Fund Administrative Rules.

- Remarks made by Randi Milsap. Introduction of Kyle Whitaker, who has been hired as an LTE to provide assistance to the Homeland Security Council. The Administrative Rules for the Disaster Assistance Fund (WEM 7) and MABAS (WEM 8) became effective as of December 1, 2006. We have begun work of a Wisconsin-specific template for Wisconsin municipalities.

10. Other business

- OJA (David Steingraber): General Wilkening, WEM staff and I recently met with Dr. Birnbaum who is a retired UW Professor and a leading figure in emergency medicine. He presented 3 items of interest: (1) the need for the development of standards and certifications for emergency medical dispatchers to serve as a form of triage; (2) the desire to open an international institute on disaster management; and (3) the need to advance the cause of citizen preparedness. A program, entitled People Responding to Emergencies Program (PREP), is being implemented on a neighborhood level in Madison. It is important for us to know what our flagship university is doing in the realm of homeland security.
 - Chair Wilkening: DMA has been looking for ways to put together a multi-agency operation for outreach. It is clear that people know very little about emergency preparedness.
 - DHS (Ed Gleason): I agree that UW is going good work and we should continue to look at what they are doing. In addition to Dr. Birnbaum, Dr. Vicki Bier is also doing some interesting work at the university.
 - WEM (Johnnie Smith): The education piece is what's missing. We need to train a group of people for interaction because web postings have not been all that effective. This would help build credibility for the times of crisis when we can help the community most.



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- Chair Wilkening: There is a lot of work left to be done, but many good ideas starting to come out.
- DNR (Amy Smith): Would there be a funding source for Public Service Announcements (PSA's) on personal preparedness?
- WEM (Lori Getter): The Ad Council did submit such PSA's to television and radio stations, but it is up to networks to run them and choose when to run them.
- DHFS (Sheri Johnson): Our Deputy Secretary Herb Bostrem is retiring. Tom Sieger will be our new Deputy effective January 12, 2007.
- WEM (Johnnie Smith): The Milwaukee Police Department just agreed to use our state emergency management software, E-Sponder, which is a huge development for WEM. We are very excited about this.

11. Set date, time, and place of next meeting

There being no other business, the next meeting will be held Wednesday, January 24, 2007 at the Department of Military Affairs.

12. Adjournment

A motion was made by Jim Warren and seconded by Johnnie Smith to adjourn the meeting.
Motion carried.

11:14 a.m. – Meeting Adjourned.